

# CITY COUNCIL

Monday, November 19, 2012 5:30 PM

Henry Baker Hall, Main Floor, City Hall

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### Agenda City Council Monday, November 19, 2012

#### Open With Prayer

# **Confirmation of Agenda**

# **Adoption of Minutes**

# **Delegations and Related Reports**

DE12-104	Chad Novak - Stadium Funding – Petition For Referendum
DE12-105	Shannon Corkery- Stadium Funding – Petition For Referendum
DE12-106	Grace Jasper - Stadium Funding – Petition For Referendum
DE12-107	Florence Stratton - Stadium Funding – Petition For Referendum
DE12-108	Glenys Eberle - Stadium Funding - Petition for Referendum
DE12-110	Jeannie Mah - Stadium Funding - Petition for Referendum
DE12-111	Deborah Karpa - Stadium Funding - Petition for Referendum
CR12-162	Stadium Funding – Petition For Referendum
	Recommendation That this report be received and filed.
DE12-109	Colin Stewart - Proposed Amendments to District Plan
CP12-16	Nicor Developments Inc - Proposed Amendments to District Plan

# Recommendation

That this communication be received and filed.

CR12-163 RM of Sherwood Proposed Amendments to District Plan

#### Recommendation

- . That the City of Regina (City) Administration advise the RM of Sherwood (RM) and the Provincial Ministry of Government Relations (Province) through written communications that the City does not support the proposed amendments to the District Plan as requested by the RM to alter Map 13 Future Urban Growth by removing the following areas (shown on Appendix 1):
  - Sections 5 and 8 in Township 17 Range 20 west of the second meridian (W2M);
  - North ½ of Section 23 and Section 24 in Township 17 Range 19 W2M.
- 2. That the City of Regina (City) support the proposed amendment requested by the Rural Municipality of Sherwood (RM) to remove the following parcel from Map 13 of the *Sherwood-Regina Planning District Development Plan* (District Plan):

Parcel J Plan 84R63614 Ext 0 within NW 24-17-19-W2M

- 3. That the written communications to the RM and Province emphasize that these proposed amendments to the District Plan are deemed to have a potential negative impact on the City's future growth and that any future proposed amendments should be undertaken as part of a collaborative joint planning framework between the City and RM.
- 4. That the City Administration work with the RM Administration to explore options with respect to the proposed amendments and related development applications and other joint planning matters in the urban-rural fringe surrounding the city while the City and RM's new Official Community Plans (OCPs) are being developed.
- 5. That City Council temporarily delegate authority to Executive Committee to direct the Administration on further applications received regarding RM development pending the ongoing intermunicipal negotiations and discussions between the City, RM and Province.

#### **Committee Reports**

**Executive Committee** 



# CR12-164 2013 Meeting Dates for City Council and Executive Committee

#### Recommendation

1. That the following City Council meeting dates for the year 2013 be approved:

January 28
February 25
March 18
July 8 and 29
August 26
September 23

April 8 and 29 October 15 (Tuesday)
May 21 (Tuesday)
November 4 and 25
June 10 December 16

2. That the following Executive Committee meeting dates for the year 2013 be approved:

January 16
February 13
March 6 and 27
April 17
May 8 and 29
July 17
August 14
September 11
October 2 and 23
November 13
June 26
December 4

#### CR12-165 Committee Structure Review

#### Recommendation

That the Office of the City Clerk, under the direction of the Deputy City Clerk, be directed to complete a Committee Structure Review in 2013.

#### CR12-166 2013 Elected Official Committee Appointments

#### Recommendation

- 1. That City Council approve the elected member appointments to the committees summarized in Appendix A.
- 2. That all appointments be made effective December 1, 2012 with terms of office to December 31, 2013 unless otherwise noted.
- 3. That members appointed continue to hold office for the term indicated or until their successors are appointed.
- 4. That the Chair of the Community & Protective Services Committee be appointed as the Council Liaison on the Community Services Advisory Committee once the chair has been determined.
- 5. That the vacancy on the Wascana Creek Watershed Advisory Committee be filled by a citizen member and that the vacancy be advertised for applications.

#### **Enquiries**

EN12-4 Winnipeg Street North – North of Co-Op Home Centre to 12<sup>th</sup> Avenue North

#### Recommendation

With the increased volume of traffic, overflow parking in the area, congestion and dust from gravel roads during summer season I am requesting the City Administration provide information on the following:

- 1. Options available for ensuring proper traffic flow and dust control;
- 2. Costs associated with widening the road from the Co-Op Home Centre to 12<sup>th</sup> Avenue North;
- 3. Costs associated with paving the gravel portion of Winnipeg Street North from 12<sup>th</sup> Avenue North to the City Limits; and
- 4. To what extent can the City work with the Kensington Greens developer and/or Rural Municipality to refurbish the northbound west service road running along Albert Street North from 12<sup>th</sup> Avenue North to City Limits.

#### Adjournment



# Memo

November 19, 2012

To: His Worship the Mayor and Members of City Council

Re: Adjustments to City Council Agenda – November 19, 2012

When approving the agenda for this evening's meeting, I would recommend the following adjustments:

**ADD** The following items be added immediately after DE12-108

DE12-110 – Jeannie Mah – Stadium Funding – Petition for Referendum

DE12-111 – Deborah Karpa – Stadium Funding – Petition for Referendum

Joni Swidnicki City Clerk

cc: City Manager

Executive Director, Legal

Executive Director, Governance and Strategy Administrative Assistant to the City Manager



#### AT REGINA, SASKATCHEWAN, MONDAY, NOVEMBER 5, 2012

### AT A MEETING OF CITY COUNCIL

#### AT 8:00 PM

These are considered a draft rendering of the official minutes. Official minutes can be obtained through the Office of the City Clerk once approved.

Present: Mayor Michael Fougere, in the chair

Councillor Sharron Bryce Councillor Byron Burnett Councillor John Findura Councillor Jerry Flegel Councillor Shawn Fraser Councillor Bob Hawkins Councillor Terry Hincks Councillor Wade Murray Councillor Mike O'Donnell Councillor Barbara Young

Also in City Clerk, Joni Swidnicki Attendance: City Manager, Glen Davies

City Solicitor, Byron Werry Deputy City Clerk, Amber Smale

Deputy City Manager, City Operations and COO, W. Dorian Wandzura Deputy City Manager, Corporate Services and CFO, Brent Sjoberg

Deputy City Manager, Community Planning & Development, Jason Carlston

Executive Director, Governance & Strategy, Jim Nicol

The meeting opened with a prayer.

#### **Recognition of Guests**

This was the first meeting of the new council following the general election on October 24, 2012. The meeting time was changed to facilitate the Council swearing in ceremony that occurred prior to the meeting. Guests from the swearing in ceremony remained in attendance.

#### Confirmation of Agenda

Councillor Sharron Bryce moved, seconded by Councillor Wade Murray, AND IT WAS RESOLVED, that the agenda for this meeting be approved, as submitted.

#### Adoption of Minutes

Councillor Wade Murray moved, seconded by Councillor Terry Hincks, AND IT

-2- Monday, November 5, 2012 **WAS RESOLVED, that the minutes for the meeting held on October 9, 2012 be** adopted, as circulated.

Administration's Reports

#### CM12-5 Appointment of Deputy Mayor

#### Recommendation

- 1. That City Council approve the Deputy Mayor and Acting Deputy Mayor schedule as outlined in Appendix A.
- 2. That the City Clerk be requested to arrange for a draw in February 2016 to determine the Deputy Mayor and Acting Deputy Mayor for the last six months of the term.

Councillor Mike O'Donnell moved, seconded by Councillor Wade Murray, AND IT WAS RESOLVED, that the recommendations of the City Clerk contained in the report be concurred in after amending recommendation #2 to reflect that the draw would be done for the last eight months of the term.

#### Communications/Petitions and Related Reports

#### CP12-19 Official Statement of Results

#### Recommendation

That this communication be received and filed.

Councillor Mike O'Donnell moved, seconded by Councillor Sharron Bryce, AND IT WAS RESOLVED, that this communication be received and filed.

#### Adjournment

Councillor Jerry Flegel moved, seconded by Councillor Wade Murray, AND IT WAS RESOLVED, that the meeting adjourn.

Council adjourned at	8:13 pm.
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Mayor	City Clerk

Good evening Mayor Fougere, City Councillors, and City Administration. I would first like to say congratulations to all of you for being successful in the Civic Election, and welcome to your first City Council meeting as the new City Council for 2012-2016:

My name is Chad Novak, and I am here to speak as a taxpayer of the City of Regina, but also as one of the NINE THOUSAND, EIGHT HUNDRED and NINETY-NINE people that signed the petition asking to remove public dollars from the funding of the stadium. I want to clear up one of the common myths that has been told to the public about the petition, that those who signed it were fully informed as to what the intent of the petition was, and it is not necessarily against the RRI, simply the current funding model as proposed. There have been numerous attempts to misinform the public as to what the petition was about, by multiple parties who have an obvious vested interest in the new stadium being built. I want to be clear that a good portion of those who asked about the petition were fine with having A new stadium, but they simply wanted to have a say in how it is to be done and how it is to be funded. Another major concern was how our City could afford a new stadium at the current time, with all our other spending priorities on the table, including the pension deficit, crumbling infrastructure, roads that need desperate attention, a Waste Water Treatment Plant, along with the new Library and proposed new police station. All of these things, as outlined in the capital plan, will be putting our City into a financial position that could make it difficult to address any future important issues that may come up.

Also, a majority of people that signed would rather see a long-term financial plan that allows us to build a (retractable roof) domed stadium, as they did not see the added benefit to building another open air stadium, even if the plan was to make it "roof ready". This is supported by the economic impact study that the Government of Saskatchewan commissioned in 2010, that shows there was minimal additional economic benefit to building another open-air stadium, and a renovation to Mosaic would be the preferred choice when comparing the two. Another common concern was how the RRI attempts to package two completely different projects together, in an effort to make the entire RRI project more palatable to the average citizen. More often than not, citizens felt that the two portions of the project should be kept separate. And, in fact, as per discussions with some current and former councillors, if that were the case, even they would not support the stadium project as has been proposed. My question then is, why is it okay to go ahead with the stadium project as proposed, simply because it has been packaged together with a housing project?

I feel strongly that, although the 9,899 signatures does fall short of the 16,000 or 20,000 signatures required (depending on who you ask in the City Administration), considering the difficulties that the organizers and signature gatherers were facing, and the misinformation going out to the public, this should be taken just as seriously as if they got the "required" number of signatures to *force* a referendum. Some examples of the difficulties included parties calling businesses that held the petition and demanding the petition be removed from their business because "it was anti-business", constant misinformation by members of our former City Council as to what the petition was actually about, propaganda and advertising by the Saskatchewan Roughriders, Regina Chamber of Commerce and Regina Regional Opportunities Commission trying to sway people to believe the new stadium would result in tremendous economic impact to Regina (which is contrary to the provincial study), and even an advertising campaign simply telling people to "Support the Riders, Support the Stadium, DON'T SIGN THE PETITION".

Keep in mind that you have always had the opportunity to put this to a public vote, and it would have been at little to no additional cost, if the question had simply been added to the October 24 ballot. There are some who argue that the vote on October 24 "was" the referendum, and if that is indeed the case, I would argue that a majority of voters actually voted for someone that stood for a plan other than the RRI proposed "as is".

In closing, I would request that, at minimum, all future RRI spending be suspended until a *full review* has been conducted on the *four options* available to you, as per the 2010 Provincial Study, including the \$5.8 Million renovation to Mosaic Stadium, which in 2008, even the former Mayor Pat Fiacco was in full support of. It should be noted that the \$5.8 Million renovation addresses the majority of complaints about the current Mosaic Stadium, notably the washrooms and seating. Once the review of these options is complete, I would ask that you adopt a public input strategy, similar to how the Design Regina process has been conducted.

I will now answer any questions you may have.

Good evening to fellow citizens, council members, and Mayor Fougere. I committed myself to one weekend to collect signatures for the stadium petition. I collected approx. 50 signatures, but more significantly I had some wonderful conversations with people about their views and concerns. Talking to random strangers about social issues, politics and how they perceive councils and democracy should function was definitely a highlight for me. In this presentation I will do my best to share some of the feedback that I heard, as well as my own views.

Many people I spoke to were Rider fans who were disappointed with council that the decision making process was not transparent. To paraphrase what one man said: 'first there was a plan in one location and then this new plan was presented but I do not think the public was aware (at the time of what happened) or consulted in between.

Some people were concerned with council's priorities as they felt that infrastructure needs such as sewage should take priority over plans for a new stadium.

People who were aware of the "Regina Revitalization Initiative" as a whole were concerned that the majority of new housing would be market rate. These discussions made me question who was consulted on the initiative, was the 'Regina anti-poverty ministry' consulted, and at what point was the North Central Community Association consulted? Is there funding for genuine community consultation and outreach in the neighbourhood, or are the decisions going to be made behind the scenes by people with financial interests?

Some people were sceptical that the stadium as an entertainment venue would benefit the community as a whole, as people who cannot afford to attend Rider games, frequent new businesses, restaurants, and participate in nightlife and urban living would not be able to benefit from the new spaces for 'work and play' in the same way as those who have resources and currently enjoy quality living. The point of this particular argument is not to create a divide between people but questioning the inclusivity of this initiative.

There were a few instances where people did not want to sign, one person wanted to do more investigative research on their own, one woman told me that she felt once we elect council they we should give them full authority to make decisions and a friend of mine said that someone told her they would benefit financially through the planned development but the majority of people I spoke with did not have the attitude that once council members are elected they should be given free reign, the vision that I heard is that the council's purpose is to represent the interests of all citizens of Regina.

I personally feel that it is troubling that a decision may be supported not due to its' social benefits for the community but due to personal financial gain. In my discussions with folks the term 'conflict of interest' came up, as there is concern that the people involved in the decision making process may have ties or relationships to businesses that will profit from this venture. This is not intended in ill spirit or as an accusation, but illustrates

that again the question of whose interests are being represented is a recurring theme.

For myself, the issue is why are we putting funds into development that will significantly benefit those who already have and will have little benefit to the quality of life of those who are not able or not interested in participating in a culture that is based on spending and consumption. **Power is given in faith that it will be used justly**. In this spirit, I ask as the council continues to make decisions in this new term to keep this question front and centre: "who is this truly benefiting and who is being forgotten?"

Thank you for your attention,

Hello. My name is Grace Jasper and I am happy to have this opportunity to address Regina's City Council and today's audience. I am part of a group of dedicated Regina citizens who gathered signatures on the petition to this Council for a public referendum on the construction of a new stadium. For six weeks I collected signature, primarily by canvassing door-to-door in south, east and central Regina. I also attended public events.

I would like to share some of my experiences along with the issues raised by the people of Regina. I was welcomed with gratitude by many, and treated with respect by all others.

Four central concerns emerged: spending priorities, planning, financing and communication.

- 1. Spending: Tax money can much more effectively be spent on priorities related to the "needs" of the majority and not the "wants' of the minority e.g. social housing, infrastructure and road repairs, water, sewer, reducing the budget deficit.
- 2. Planning: Many people, including several contractors, indicated that the whole decision-making process leading up to the Stadium proposal was flawed and haphazard.
- 3. Financing: Cost of the stadium and the taxpayer burden was unclear- private money should be sought more aggressively.
- 4. Clarity: There was a lack of information on the possible renovation of Mosaic stadium and its cost as an alternative.

My contact with people in so many areas of Regina was a rewarding education in citizenship and civic responsibility. I had the opportunity to learn both from and about others. At one bungalow there were so many young children that I asked if they were operating a day care. They told me two families were sharing the house because they could not afford separate rental units. This story typifies one of the challenges facing Regina.

I thank the people of Regina for their hospitality, input and support and respectfully submit my observations. Thank you.

My name is Florence Stratton. I'm one of many Regina citizens who collected signatures for the stadium petition.

The purpose of the petition was to give Regina citizens the opportunity to vote in a referendum on whether or not they wanted their tax dollars spent on a new stadium.

We are, of course, disappointed we did not reach our goal of 20,000 signatures, the number required to force a referendum on the stadium. However, the signature count of 9,899 is a significant number. It should indicate to City Council that there is a considerable level of dissatisfaction with the stadium proposal.

Moreover, the experience of collecting signatures was very gratifying. Every signature on the petition was an occasion for a conversation with a fellow citizen. Indeed, **there are** at least 9,899 questions about the stadium!

City Council might find it useful to know some of the reasons Regina citizens gave for signing the petition.

- Some did not like the proposed location for the new stadium. Parking was, for them, the main issue.
- Some wanted a domed stadium. Why build an open-air stadium when we already have one, they wondered?
- For many Rider fans, Taylor Field is sacred ground. It's where Ron Lancaster and George Reed played. It is the home of the Saskatchewan Roughriders.
- The most admirable, in my view, of all those who signed the petition are the Rider fans who want a new stadium and approve of the current plan. They signed as a matter of principle and

against their own self-interest. City Council, they said, had forced the stadium on Regina citizens without consultation. Democracy had to be defended.

Past and present City Councillors have suggested that referendums are not part of representative democracy, the kind of democracy practiced in Canada. They are wrong. As many of its citizens know, Regina, itself, has a long history of referendums on contentious and/or expensive projects, including fluoride in the water supply, the construction of a fire hall, and the building of the Lewvan. There has even been a stadium referendum. In 1977, Regina citizens had the opportunity to vote on whether to allow the city to borrow \$4 million to upgrade Taylor Field.

The proposed stadium is both a contentious and an expensive project. As many of those who signed the petition said, City Council should have put it to a referendum.

- However, the main reason people gave for signing the petition was that Regina has so many other pressing needs. Of these, affordable housing was at the top of most people's list.
   Collecting petition signatures, I met some of the people behind the statistics on Regina's affordable housing crisis.
  - a) This is the story told to me by a woman who signed the petition at Victoria Square Mall. She is, she said, a single mother of three children. She works full time. Her rent is \$1,600 per month. She often has to choose between paying the rent and buying groceries. She often has to resort to the food bank.
  - b) Here's another story from the stadium petition. One afternoon, I was collecting signatures in the City Hall courtyard when a couple came up and asked to sign the petition. Having printed her name on the petition, the woman stopped and asked: "Is an address necessary? We

don't have one. We sleep in the park." As she and her partner went off, they wished us luck with the petition.

As City Council has often said, the stadium is only one part of the Regina Revitalization Initiative, a plan that also has a housing component. City officials insist that this housing component will include affordable housing units. Having read the RRI document, I'm not so sure. What the document actually calls for is "up to 700 new affordable, market-rate housing.units." As another delegation pointed out at the July 2012 meeting of City Council, "up to 700...units" could as easily mean 1 unit as 700 units. Moreover, as everyone knows, the market-rate for housing in Regina is anything but affordable.

Even if there are to be 700 units of affordable housing, they won't be built and ready for occupation for at least 5 years. Regina is experiencing an affordable housing crisis right now.

And because of that housing crisis, the lives of many of our fellow citizens have been made miserable.

Before concluding, I would like to thank everyone who signed the stadium petition. It was a privilege and a pleasure to have all those many conversations with our fellow citizens.

I will end by looking forward to a better future for all of Regina's citizens:

- 1. At its December 2011 meeting, City Council approved "the disbursement of \$100,000 for the development of "a City of Regina Comprehensive Housing Strategy." I look forward to the release of this document and to the implementation of its recommendations.
- 2. During the run-up to the municipal election, our new mayor, Michael Fougere, said on more than one occasion that, if elected, he would make "a housing summit [his] first priority." I

- look forward to this housing summit taking place. It cannot happen soon enough. I also look forward to concrete action to solve Regina's housing crisis resulting from it.
- 3. As you may know, this coming Thursday, November 22, is National Housing Day, a time to remember that safe, secure housing is a human right, protected under the Universal Declaration of Human Rights. I look forward to our new City Council marking the day by making an affordable housing announcement.

Good evening ladies and gentlemen. My name is Glenys Eberle and I represent myself and all the people who asked me these questions while I was collecting signatures for the stadium petition. A question frequently asked was whose interest is this football stadium to serve, the citizens who will be paying for it or the several groups who stand to profit from its construction?

Another question that often came up was why City Council did not look after all the fundamental, basic everyday needs of this city before plunging us into a new expensive football stadium that serves no further purpose or use than the stadium we already have, while at the same time saddling Regina with a huge debt that would limit our capacity to deal with Regina's present and future needs. How can we be so short-sighted, people would ask.

Often people from outside the city wanted to sign the petition and they had lots of questions too. Usually they were angry that their tax dollars were going to be frittered away on another new home for the Rough Riders, when they themselves didn't have homes. My standard answer to their lament was you think you have it bad. We citizens of Regina get to pay twice and our children will have to carry the burden of this debt for years to come, and may also never own a home.

Collecting signatures is an exhausting task. People often told me very sad stories about their lives. Often their problems could be relatively easily fixed if we had the political will and the finances to fix them. Sometimes I even ended up apologizing myself for our failure to address their fundamental needs.

The list would include:

- 1. Low cost housing for a multitude of people.
- 2. A revitalized welfare and healthcare system.
- 3. The renewal of a decayed infrastructure waste treatment plant, roads, sewer system, and so on.
- 4. The need for a transportation system that would end the daily grid lock that makes rush hour a day long affair.
- 5. A transit system that meets the needs of its passengers and its potential passengers.
- 6. A plan to make Regina into an environmentally friendly city.
- 7. The use of solar heat in city buildings and wherever else it can be encouraged.
- 8. The banning of cars from the downtown area so that it becomes a more humane place to be.
- 9. An end to the unfunded liability of the City Workers' pension plan.

The list could go on, and on, and on.

These are the questions, what are your answers.

I have always hoped I would live in a city where human beings are not treated as means, but ends in themselves, in a place that inspires others, in a place that looks after the collective well-being first, before it caters to the wants of the few, a place we can all take pride in. My question is this - Is this our City of Regina? Glenys Eberle

Those of us who try to have discussions about the Stadium are told: **Do you want to stop Progress??!** I have been trying to understand how a new stadium, where we sit to watch sports or musical spectacles, is considered to be progress in 2012.

When the Riders began over 100 years ago, we were building a progressive city, with a Carnegie Library, the Legislative building, new churches, schools, a wonderful trolley system for public transport, and a Symphony Orchestra. In 1928, when the Riders claimed Park de Young as their home field; when a grandstand was built in 1936; when,renamed Taylor Field in 1947; and when a referendum in 1977 allowed the expansion Taylor Field, all this was progress. Many people have developed a great attachment to Taylor Field over these years, because it has grown up along with the city, and with us.

But! Why do we consider it to be progress to build a new stadium, which, along with the shortfall in the pension plan, will put the city further into debt?

We are told that a new "roof-ready" stadium will bring in big musical events, because, these days, somehow 'economies of scale' hinder performers from playing smaller venues, such as Evraz Place or the Centre of the Arts. Is it progress to pay huge prices to hear old bands, who many of us saw in the 1960s and 70s, in bigger and bigger stadiums, where the sound quality is not ideal?

When I was a child, I saw pop groups at the Grandstand during the Exhibition, and at the Ice Rink. I loved it! But when the Cent re of the Arts was built, the quality of the musical experience was so much better for the amazing concerts of Gordon Lightfoot, Bruce Cockburn, and later, in the 90s, the sublime Leonard Cohen. This was progress – it was an improvement to what we had – from a stadium used for concerts to an actual concert hall! It was a better musical experience.

In 1933, we were progressive when we built the impressive World's Grain Exhibition and Conference building, for an international agriculture show. Alas, the last remaining building was recently burnt down, and will now be home the new stadium.

# http://esask.uregina.ca/entry/dogs world.html

Progress should mean that things improve, or that we are learning new things, all for the betterment of a civilization.

With the stadium, progress means that we will go into debt to spend a fair chunk of tax dollars, both civic and provincial, to build a stadium where we sit to watch a game or a band. It is a passive activity.

What shocks me is that we are very willing to go into debt to build a facility where we sit, to be entertained, for ten days of the year, when we already have that same structure, with its solid history, which serves the same purpose, 4 blocks away.

Progress should mean that we create something new, innovative, or to make a better quality of life. What baffles me is that while we are willing to go into huge debt to built a new stadium, when it comes to active physical recreation, we cannot "afford to" to even use what we have already built. Our yearly taxes are not enough to keep outdoor pool open when it is 29ÿc above, as it was this year in late September, (yes, the weather has changed...) we cannot "afford to" maintain the surfaces of tennis courts near the inner city (and now there is talk of eliminating them, because they are not well-used....), the city cannot groom ski trails or even clean sidewalks for those who do try walk in winter. We are told over and over that there is no money: the recreation department is always forced to hold the line on its budget, even though more people, especially seniors, are becoming more physical active. Not only is this good for individuals, it is the cheapest way to keep health care cost down

Progress, to me, would be to use our existing facilities – the Centre of the Arts, Darke Hall - both under-utilized - to support new creative performers, and to support the local and the young musicians amongst us – that would a way to be build our culture from within. Progress would mean finding the money to keep outdoor pools open when the weather is good; we spend money on holidays to go to beaches in winter in search of happiness in the sun, but we could have it here, in our own city, if we used our own institutions to the fullest. That would be a first step in progress: use what we have for the benefit of our citizens, and build new things that we need. We need to be visionary within in frugality and fiscal restraint.

The stadium is where it should be, and for 10 games a year, it is well used, so our tax dollars are well spent. People are already having great fun at Taylor Field. Many improvements have been made, at great expense.

We have been told by the City staff that Taylor Field is still safe to use, but it does need more toilets.

An ideal city is one where all citizens are healthy, physically active and culturally engaged. This stimulates the economy, but even more important, physical activity and cultural stimulation leads to happiness: progress should this in mind, and our tax dollars should be spent for the benefit of all citizens for 365 days of the year.

My name is Deborah Karpa and while gathering signatures for the petition calling for a referendum on the stadium I received comments that City Council should be interested in. First many people stated that we already have a stadium and why do we need another one? Many people answered this question themselves and stated that City Council is serving its own interests and do what they want regardless of what citizens of Regina say. A vast majority of people signing want affordable housing and want the housing issue resolved before spending taxpayers dollars on a stadium. Also why is the public subsidizing professional football? Lastly many citizens could not understand why this highly contraversial issue was not put to a referendum during the last election? I hope you will take these comments into consideration before going ahead with a new stadium. Thankyou.

To: His Worship the Mayor

and Members of City Council

Re: Stadium Funding – Petition For Referendum

#### RECOMMENDATION

That this report be received and filed.

#### CONCLUSION

On November 8, 2012, the Deputy City Clerk was publicly presented with a petition for a referendum in relation to the RRI Stadium Funding.

Pursuant to Section 106(1) of *The Cities Act*, if a council receives a petition signed by the number of electors equal to 10% of the population of the city on any matter within the jurisdiction of the council, the council shall submit the request to a vote of the electors in a referendum.

In this case, a petition would need to contain approximately 20,000 signatures in order to determine sufficiency for a referendum. The petition presented contained 9,800 signatures and therefore the City Clerk has deemed the petition insufficient.

The decision of the City Clerk is final.

#### BACKGROUND

On November 8, 2012, a petition for referendum in relation to the RRI stadium funding was presented to the Deputy City Clerk.

The preamble of the petition reads as follows:

"The City of Regina has proposed building a stadium in the city. In order to pay for the stadium, the City, Provincial Government, and the Saskatchewan Roughriders established a non-binding memorandum of understanding on how the Regina Revitalization Initiative (the majority of which is a stadium) will be funded.

The City is proposing that the project will be funded as follows:

- Approximately \$180 million form the province in the form of a grant and a loan;
- Approximately \$25 million from the Saskatchewan Roughriders;
- The balance of the funding (which is being estimated at approximately \$73 million) will be the responsibility of the city of Regina taxpayers (in the form of incremental property tax increases of between 0.35% and 0.45% annually for 10 years).

• The majority of the operational costs will be the responsibility of the City of Regina taxpayers, as well – resulting in the final project costing nearly \$675 million in total.

Furthermore, there is no contingency in place for cost overruns.

#### **Petition**:

Without consulting the citizens of Regina, the City of Regina is taking on a sizable debt and substantially increasing property taxes in order to fund the stadium. Therefore:

**WE THE UNDERSIGNED**, hereby petition the Council of the city of Regina to put the following resolution to a binding vote of the electors of the city in a referendum in accordance with the provisions of section 106 to 111 of The Cities Act:

"BE IT RESOLVED THAT the City of Regina only proceeds with building a new stadium or multiplex where the capital and operating costs are **not** provided by Regina taxpayers".

By signing below, each resident attests that he or she is an elector of the city and has not previously signed the petition."

The purpose of this report is to advise City Council that the petition submitted is insufficient.

#### **DISCUSSION**

Petitions must be filed with the Clerk within 90 days after the date on which the first signature is obtained on the petition.

Further, Section 108 of *The Cities Act* outlines how petitioners are to be counted when determining sufficiency. While a full review of the petitioners was not required as only 9,800 were submitted, the City Clerk did conduct a general review of the petition.

During the review, it was found that the first signature on the petition was from February 21, 2012. This would require the petition to be submitted by May 22, 2012. It was noted, there were only three signatures on the petition within that time frame. This alone makes the petition insufficient.

Assuming this was submitted in error, it was further noted there are petitioners as early as July 15, 2012 indicating a second petition began. Using this date, the petition would need to be submitted to the Clerk by October 12, 2012. This too would make the petition insufficient as it was submitted on November 8, 2012.

A review was also done of the petition itself to ensure all the required information was completed. Of the 9,800 petitioners, 1,504 are considered invalid as the following information was incomplete and/or missing:

- Full name
- Address
- Signature

- Duplicate petitioners
- Incomplete date
- Unwitnessed
- Out of town residents

It should be noted that all petitioners who signed after May 22, 2012 are considered invalid. If the submission of this page was in error, then all petitioners after October 12, 2012 are considered invalid. A further review to determine if the petitioners were eligible electors of Regina was not undertaken.

With the submission, an instruction sheet titled "Stadium Petition: Tips For Collecting Signatures" was also provided. Under the heading Collecting Signatures; General Information 1(c) states the following: "The last column, labeled "witness": Anyone present can serve as a witness. In the signatures I've collected it has mainly been me. I left them all blank until I got home. This seemed to work as folks signing realized that column was blank for everyone".

It was noted that some blank pages of the petition were pre-signed in the witness column. This calls into question whether the signatures on the petition were properly witnessed and/or witnessed at all

Pursuant to Section 109 of *The Cities Act*, this petition is hereby deemed insufficient and Council is not required to take any notice of it. The City Clerk's determination is final.

#### RECOMMENDATION IMPLICATIONS

#### **Financial Implications**

None with respect to the recommendations of this report.

#### **Environmental Implications**

None with respect to the recommendations of this report.

#### **Strategic Implications**

None with respect to the recommendations of this report.

#### **Accessibility Implications**

None with respect to the recommendations of this report.

#### **Other Implications**

None with respect to the recommendations of this report.

#### COMMUNICATION PLAN

The main contact for the petition has been provided with a copy of the report.

# **DELEGATED AUTHORITY**

Determining the sufficiency of a petition is within the legislated authority of the City Clerk.

Respectfully submitted,

J. Swidnecki

Joni Swidnicki,

City Clerk

Good evening Your Worship, members of city council and city administration. My name is Colin Stewart. I am here representing myself as a concerned citizen of the city of Regina.

This evening I would like to address the request by the rural municipality of Sherwood to amend the district plan. As you know, they have requested that the following legal land descriptions, being sections 5 and 8 in Township 17 Range 20 west of the second meridian, and North half of Section 23 and all of Section 24 in Township 17 Range 19 west of the second meridian be removed from Map 13, as potential areas of residential development.

I understand that the executive committee has opposed this request. While I, as a resident of Regina, have some concerns about the proposed developments by the RM, I believe that opposing their request, without offering an alternative that would be less detrimental to the growth of the city of Regina, is counter-productive.

My chief concern is with the proposed tire storage facility to be developed in section five or eight, above. These two sections of land are north of Highway One, west of Regina, at the intersection with Pinkie Road. Section five is adjacent to the highway, with section eight immediately north. I note from the map that these two sections of land are quite close to future development in Harbour Landing. While today they are quite distant, in the future they will be separated from residential development by approximately .625km. Should there be a fire at this facility, there would be significant risk to the residents of Harbour Landing, due to toxic fumes.

Sections 23 and 24 above are adjacent to highway one East of the city, and encompass land on both sides of the highway. I note that these two sections of land are adjacent to land already being developed on the north side of the highway, and will hem in this future growth.

I realize you are already aware of these concerns, and likely share them with me. I applaud your concern for future growth, however, as I mentioned a moment ago, I feel we would be better to propose a compromise. I think these proposed developments would be a good fit for the Sherwood Industrial Park, immediately North of highway 11, between Pasqua Street North and Highway six. They could be placed immediately North of the industrial park with little to no impact on the city of Regina. I would ask you to request a meeting with the RM to discuss the possibility of locating these developments there, and, should the RM find this location unsatisfactory, discuss other possible locations for these two developments that would be suitable to the RM without negatively impacting future growth of the city.

Thank you. I welcome any questions you may have.



November 12, 2012

City of Regina
Office of the City Clerk
Cite of Regina Queen Elizabeth II Court
P.O. Box 1790
Regina, SK S4P 3C8

His Worship Mayor Michael Fougere and Members of Council c/o Ms. Joni Swidnicki, City Clerk

Dear Ms. Swidnicki:

Re: Communication to City Council re: Proposed Amendments to District Plan (Ex12 – 44.)

We are writing as a landowner in the R.M. of Sherwood to support the recommendations of your administration respect to the plan amendments requested by the R.M. of Sherwood.

It should be obvious the R.M of Sherwood that their plan must fit with the OCP for the City of Regina. The Sherwood-Regina Planning District was established for that very purpose. The fact that the R.M. has withdrawn from the Planning District does not obviate the need for the City of Regina's concurrence in the ultimate plan for the District.

We are strongly of the view that any process which replaces the Sherwood - Regina Planning District process should not give the City of Regina any less say in district planning than they had under the previous process. This is especially so given the fact that the City is presently in the middle of its 25 year plan review.

We consider the recent approach taken by the R.M. in respect to collaboration with the City of Regina to be unsound as a planning approach and as detrimental to our interests as a landowner in the R.M. of Sherwood. The intermunicipal working groups contemplated by your administration are necessary for this process and we would be pleased to participate in that process if we can be of assistance.

Yours Truly

Nicor Developments Inc.

Ross Keith

Per: <

NICOR DEVELOPMENTS INC. • NICOR COMMUNITY MANAGEMENT INC. NICOR REALTY LTD. • NICOR CONSTRUCTION LTD.

To: His Worship the Mayor

and Members of City Council

Re: RM of Sherwood Proposed Amendments to District Plan

# RECOMMENDATION OF THE EXECUTIVE COMMITTEE - NOVEMBER 14, 2012

- 1. That the City of Regina (City) Administration advise the RM of Sherwood (RM) and the Provincial Ministry of Government Relations (Province) through written communications that the City does not support the proposed amendments to the District Plan as requested by the RM to alter Map 13 Future Urban Growth by removing the following areas (shown on Appendix 1):
  - Sections 5 and 8 in Township 17 Range 20 west of the second meridian (W2M);
  - North ½ of Section 23 and Section 24 in Township 17 Range 19 W2M.
- 2. That the City of Regina (City) support the proposed amendment requested by the Rural Municipality of Sherwood (RM) to remove the following parcel from Map 13 of the *Sherwood-Regina Planning District Development Plan* (District Plan):

Parcel J Plan 84R63614 Ext 0 within NW 24-17-19-W2M

- 3. That the written communications to the RM and Province emphasize that these proposed amendments to the District Plan are deemed to have a potential negative impact on the City's future growth and that any future proposed amendments should be undertaken as part of a collaborative joint planning framework between the City and RM.
- 4. That the City Administration work with the RM Administration to explore options with respect to the proposed amendments and related development applications and other joint planning matters in the urban-rural fringe surrounding the city while the City and RM's new Official Community Plans (OCPs) are being developed.
- 5. That City Council temporarily delegate authority to Executive Committee to direct the Administration on further applications received regarding RM development pending the ongoing inter-municipal negotiations and discussions between the City, RM and Province.

#### EXECUTIVE COMMITTEE - NOVEMBER 14, 2012

The Committee adopted the following resolutions:

- 1. That the City of Regina (City) Administration advise the RM of Sherwood (RM) and the Provincial Ministry of Government Relations (Province) through written communications that the City does not support the proposed amendments to the District Plan as requested by the RM to alter Map 13 Future Urban Growth by removing the following areas (shown on Appendix 1):
  - Sections 5 and 8 in Township 17 Range 20 west of the second meridian (W2M);
  - North ½ of Section 23 and Section 24 in Township 17 Range 19 W2M.
- 2. That the City of Regina (City) support the proposed amendment requested by the Rural Municipality of Sherwood (RM) to remove the following parcel from Map 13 of the *Sherwood-Regina Planning District Development Plan* (District Plan):

Parcel J Plan 84R63614 Ext 0 within NW 24-17-19-W2M

- 3. That the written communications to the RM and Province emphasize that these proposed amendments to the District Plan are deemed to have a potential negative impact on the City's future growth and that any future proposed amendments should be undertaken as part of a collaborative joint planning framework between the City and RM.
- 4. That the City Administration work with the RM Administration to explore options with respect to the proposed amendments and related development applications and other joint planning matters in the urban-rural fringe surrounding the city while the City and RM's new Official Community Plans (OCPs) are being developed.
- 5. That City Council temporarily delegate authority to Executive Committee to direct the Administration on further applications received regarding RM development pending the ongoing inter-municipal negotiations and discussions between the City, RM and Province.

Mayor Michael Fougere, Councillors: Sharron Bryce, John Findura, Jerry Flegel, Shawn Fraser, Bob Hawkins, Terry Hincks, Wade Murray, Mike O'Donnell and Barbara Young were present during consideration of this report by the Executive Committee.

The Executive Committee, at its meeting held on November 14, 2012, considered the following report from the Administration:

#### RECOMMENDATION

- 1. That the City of Regina (City) Administration advise the RM of Sherwood (RM) and the Provincial Ministry of Government Relations (Province) through written communications that the City does not support the proposed amendments to the District Plan as requested by the RM to alter Map 13 Future Urban Growth by removing the following areas (shown on Appendix 1):
  - Sections 5 and 8 in Township 17 Range 20 west of the second meridian (W2M);
  - North ½ of Section 23 and Section 24 in Township 17 Range 19 W2M.

- 2. That the written communications to the RM and Province emphasize that these proposed amendments to the District Plan are deemed to have a potential negative impact on the City's future growth and that any future proposed amendments should be undertaken as part of a collaborative joint planning framework between the City and RM.
- 3. That the City Administration work with the RM Administration to explore options with respect to the proposed amendments and related development applications and other joint planning matters in the urban-rural fringe surrounding the city while the City and RM's new Official Community Plans (OCPs) are being developed.
- 4. That City Council temporarily delegate authority to Executive Committee to direct the Administration on further applications received regarding RM development pending ministerial approval for the establishment of a district planning commission.

#### CONCLUSION

The proposed amendment to the District Plan is intended to accommodate industrial and commercial developments in the RM of Sherwood. These proposed amendments and the related proposed development applications in the RM may have negative implications on the city's ability to grow. Currently, the City is undertaking a long term growth strategy through the City's new OCP process. As such, the City Administration is recommending that the City not support the proposed amendments until the City's OCP progresses to the stage of identifying long term growth areas and collaborative solutions are established that allow for joint planning in areas of mutual interest between the RM and City.

#### BACKGROUND

The City of Regina has received two recent requests from the RM of Sherwood to amend the *Sherwood-Regina Planning District Development Plan* (District Plan) and Map 13 of the Plan. Letters from the RM requesting District Plan amendments are attached in Appendix 2 and 3. The proposed amendments are intended to accommodate proposed developments located in the RM of Sherwood in close proximity to the city to the west and east as shown on Appendix 1. The proposed amendments are in support of development applications to subdivide and rezone the properties from A-Agricultural to either I-Industrial or C-Commercial in accordance with the RM's existing zoning bylaw, the *Sherwood-Regina Planning District Zoning Bylaw, Bylaw* 10/91.

The District Plan guides growth and development in the District, which comprises the entire RM of Sherwood. The District Zoning Bylaw is the primary implementation tool of the District Plan that regulates development in the RM of Sherwood. These proposed District Plan amendments have been reviewed within the context of the entire District Plan, as well as the City's OCP (*Regina Development Plan*) and were considered in light of the City's process to update its OCP.

The RM has requested that the City's elected officials provide input on the RM's request to amend the District Plan. As such the Administration is providing this report for consideration to the Executive Committee for direction and confirmation of the City's position.

#### DISCUSSION

#### Inter-municipal Co-operation

One of the outcomes of mediation between the RM and City in July and subsequent meetings between the City Manager and RM Administrator was the identified need for increased and open communication. In this regard, the RM has expressed a desire for City Council to be more involved in inter-municipal matters. To address this and other outcomes from mediation, the Administrations of the RM and City have been drafting a Memorandum of Understanding and terms of references for inter-municipal working groups. In the short term, prior to establishment of the inter-municipal working groups, the City Administration has committed to forward certain development applications in the RM where there is mutual interest between the municipalities to the Executive Committee to receive direction on these proposed District Plan amendments and related rural developments.

### **Proposed Developments**

The RM is proposing that the District Plan be amended by altering Map 13 showing "Future Urban Development" of the city (Appendix 4) to remove two sections west of the city and one and a half sections east of the city. This map amendment is needed to accommodate proposed developments that fall within the area shown as future urban development in the District Plan.

The first proposed amendment relates to an application for a proposed tire storage, distribution centre and retreading plant located within a portion of NE 08-17-20-W2M west of the city. The City Administration has undertaken a full review of the application and provided written comments to the RM on the proposed zoning change, to the Province on the associated subdivision application, and to both the RM and Province on the proposed Map 13 amendment. The most recent letter to the RM is attached in Appendix 5. The City has raised a number of concerns with this application including the following:

- The proposal is not consistent with District Plan policy "to avoid random sprawled non-agricultural development in order to achieve orderly, efficient development and servicing patterns." The subject site is located in a random, isolated location along the future west bypass whereas most other industrial development in the RM is located in larger nodes, such as Sherwood-Industrial Park. Industrial development in the RM should be comprehensively planned and guided by the vision and policies set forth in the District Plan or a new OCP.
- The proposal is not consistent with the District Plan policy supporting economic development that:
  - o facilitates integration and expansion of urban municipalities
  - o is compatible with the environment
  - o is compatible with adjacent land uses
  - o maximizes servicing and access efficiencies

There are outstanding questions about the potential impact of this proposed development in terms of transportation infrastructure, environmental impacts, emergency response and safety and other potential impacts. The City has requested a Traffic Impact Assessment (TIA) to assist in identifying access issues and possible traffic impacts from the proposed development. The applicant has not demonstrated potential impacts and compatibility with the adjacent residential (existing and future) and agricultural uses.

- The proposed development is proposing all on-site services. The City's Fire and Protective Services Department has raised some questions and possible concerns related to access into and within the site; the need to address water demand for the sprinklers and firefighting operations as well as drainage; the need for an overall plan for the outdoor storage of tires; and the possibility of a warehouse fire requiring re-routing of air traffic.
- The applicant has not demonstrated if the proposed development would be compatible or compete with urban industrial within the Global Transportation Hub.
- The City supports more collaborative joint planning of developments within the urbanrural fringe area surrounding the city in the RM. In order to have comprehensive well planned and compatible development. This proposal appears to be adhoc.

The second proposed amendment relates to a number of development applications and / or interests by private developers in the RM to subdivide and rezone agricultural lands east of the city along Highway 1 to commercial or industrial. This includes a proposed warehousing, light manufacturing and wholesaling business in the now vacant twin arenas building within NW 24-17-19-W2M as well as two proposed commercial rezonings and subdivisions in Section 23 and 24-17-19-W2M and other development interests. Based on a preliminary review, the Administration provides a summary of the applications and any initial concerns:

- The proposed uses are consistent with the existing pattern of highway commercial and light industrial development along Highway 1 adjacent to the site in the RM. However, while there is an existing low-intensity highway commercial pattern along this corridor (e.g. RV and boat storage / sales) additional subdivision of the agricultural land to the east of the city could restrict urban growth and it should be recognized that existing rural commercial will likely transform over time to higher-intensity urban uses. The City's existing OCP envisions future residential communities on either side of the highway that need to be comprehensively planned allowing for sufficient connectivity to surrounding neighbourhoods and amenities.
- Minor amendments to the District Plan have been made in the past to occasionally allow additional rural commercial in the RM along Highway 1. These amendments were subject to review by the now dissolved joint District Planning Commission (DPC) prior to consideration by RM and City Council that would pass joint resolutions for amendments. In lieu of the DPC, the City Administration believes that new tools for joint planning need to be established to make decisions that could impact the growth of the RM and the City. The City and the RM are in the process of establishing inter-municipal working groups that would jointly address these types of inter-municipal matters of mutual interest.
- The commercial subdivision in the N ½ of Section 23 is located in an area that is identified as a future urban growth and annexation area in the *Regina Development Plan*. The City needs to protect this area for potential urban growth as it will likely form part of the City's long term growth plans, which is being reviewed and will be confirmed through the Design Regina OCP process.

- The two applications in Section 24 are located in an area that may be subject to review through the long term growth planning component of the Design Regina OCP process. As such, allowing these developments without defining the City's long term growth options through the OCP could hinder the City's future growth within these areas.
- The potential impacts from the proposed developments and compatibility with surrounding and future adjacent land uses have not been verified (e.g. traffic impacts).

With all of the related RM development applications discussed within this report, or any that are located in the urban-rural fringe surrounding the city, the City requests that infrastructure services be constructed to the City's standards. The City asks for this because of the potential that these areas may one day be incorporated into the city through future annexations whereby the City would take on the responsibility for maintaining any existing infrastructure. At present the City can only request this of the proposed developments through comments to the RM. Furthermore, there are no mechanisms or agreements to require that developments in the urban-rural fringe be serviced to City standards. Discussions related to this matter are intended to take place through the proposed City-RM inter-municipal working groups and negotiated through agreements.

#### **Long Range Growth Planning**

Growth and development in the RM is guided by the District Plan. Although the Minister, at the request of the RM, dissolved the Sherwood-Regina Planning District and joint District Planning Commission on May 3, 2012, the District Plan remains in effect until a new RM of Sherwood OCP is adopted by RM Council and approved by the Province, which would replace the District Plan.

The RM has requested that Map 13 in the District Plan be updated to show the existing urban growth plan from the *Regina Development Plan*. The RM has specifically requested that Sections 5 and 8 of Township 17, Range 20 be removed from Map 13 in the District Plan to accommodate the proposed development to the west. Additionally the RM has requested that the north half of Section 23-17-19-W2M and all of Section 24-17-19-W2M be removed from Map 13 to facilitate highway commercial / industrial developments along this corridor.

Significant amendments to the District Plan are not supported at this time by the Administration for the following reasons:

- The City is undertaking a process to replace the *Regina Development Plan* with a new OCP, Design Regina, and as part of this process is re-evaluating its growth pattern. As a result, any areas beyond the current stage of urban growth are subject to review and possible change.
- The City has not reached the point in the OCP process of determining where urban growth will occur in the long term. This will be determined through study and analysis of the financial implications of growth, land supply and demand analysis, environmental implications, housing needs, transportation considerations, servicing / infrastructure considerations, among other factors. An OCP helps guide decisions, change, and investments that are in the best interest of the community that support financial, environmental and socio-cultural sustainability.

- The City's OCP plan process has, and will, also continue to have extensive stakeholder and public input to help shape growth. This would be an excellent opportunity for both municipalities to work together through their OCP processes to shape growth in the region together. Significant changes to any policies and related maps protecting the city's growth options should await both OCP processes or at least wait for completion of the growth planning components of these processes.
- In addition to Map 13 in the District Plan there are also related policies, including the policy objective "to preserve the long term development options of Regina." The RM's second request to amend Map 13 (Appendix 3) to remove the north half of Section 23-17-19-W2M is in direct conflict with the City's existing growth plan in the *Regina Development Plan* and it is unclear what impact removal of Section 24-17-19-W2M, Section 5-17-20-W2M and Section 8-17-20-W2M may have. The City does not support removing these areas from the District Plan without analysis of the potential impacts.
- The City supports the position stated in the Minister's letter dated May 4, 2012 that planning and development in the Urban-Rural Fringe needs to be collaborative between the affected municipalities. The City views the boundary shown in the Minister's letter as a reasonable area for joint collaborative planning between the City, RM, GTH and Grand Coulee (Appendix 6).
- The City supports a collaborative planning approach with the RM to identify areas in the RM for commercial and industrial development that are well planned and address servicing requirements. While the City currently does not support the proposed amendments to the District Plan as requested by the RM, the City and RM are both preparing OCP's, which provides an excellent opportunity for the City and RM to work together to shape growth of the Sherwood-Regina region. Through OCP growth planning and the establishment of inter-municipal working groups, the municipalities could identify growth nodes and corridors that allow for forms of development that complements rather than competes or impedes urban development.
- The City is initiating a Regina and Region Water and Wastewater Study to look at the feasibility of providing services to regional partners like the RM of Sherwood and growth in the region that has a clear benefit to the region.

#### RECOMMENDATION IMPLICATIONS

#### **Financial Implications**

None with respect to this report.

#### **Environmental Implications**

There are unknown environmental implications related to the proposed developments. The City is concerned with the potential impacts the proposed tire storage, distribution centre and retreading plant could have on existing and future residential areas. This application is inconsistent with the District Plan policies that protect agricultural land from ad hoc industrial and commercial developments and further analysis is needed to determine potential impacts.

#### **Strategic Implications**

The Administration has recommended that any significant amendments to the District Plan, such as those that are discussed in this report, be withheld pending the Province's decision on the RM's OCP, the City's OCP progressing at least to the stage of identifying growth areas, and until such time that the municipalities can establish effective joint planning processes. The City and RM are working towards developing new agreements that will be negotiated through the proposed inter-municipal working groups. These groups will allow for better communication and collaboration on issues of mutual interest between the RM and City.

#### **Accessibility Implications**

None with respect to this report.

#### Other Implications

None with respect to this report.

#### COMMUNICATIONS

A copy of this report will be forwarded to the RM of Sherwood and the Ministry of Government Relations along with City Council's position with respect to the RM's requests to amend the District Plan.

#### **DELEGATED AUTHORITY**

The disposition of this report requires City Council approval. Ministerial approval is required for amendments to the District Plan and approval of the related subdivision and zoning amendment applications pursuant to *The Planning and Development Act, 2007*.

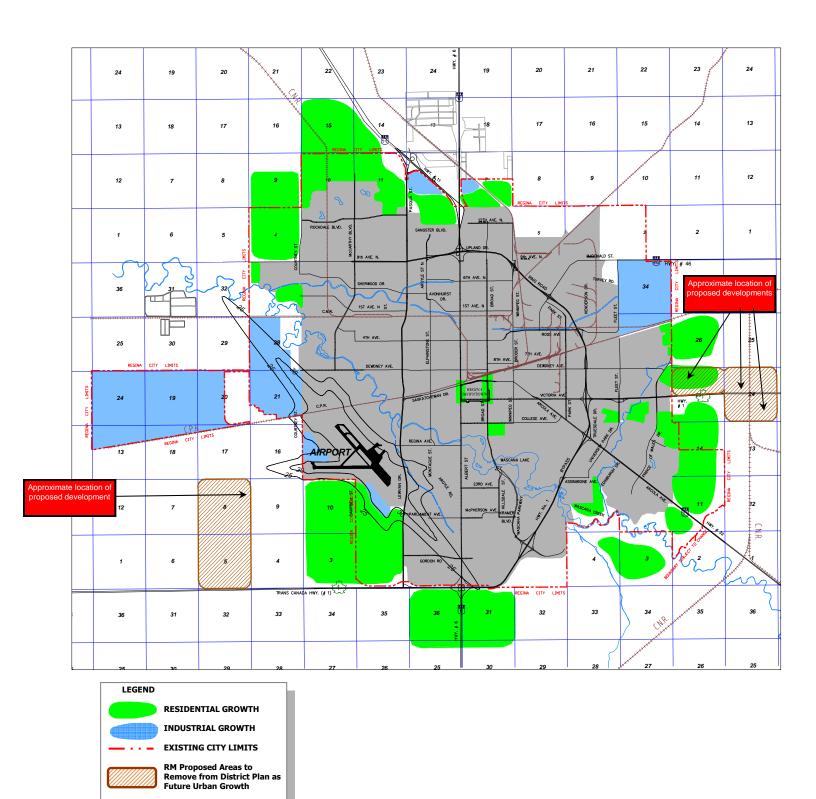
Respectfully submitted,

**EXECUTIVE COMMITTEE** 

Joni Swidnicki, Secretary

J. Swidnecki

#### POTENTIAL LONG TERM URBAN GROWTH AREAS





1840 Cornwall Street Regina, SK S4P2K2 Ph 306 525-5237 Fax 306 352-1760

August 30, 2012

Alan Williams
City Planner 1
City of Regina
c/o Planning & Sustainability
P.O. Box 1790
Regina, SK S4P 3C8

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Re: Request for approval to amend the Sherwood – Regina Planning District Development Plan

The RM of Sherwood requests approval from the City of Regina for the RM of Sherwood to remove the "potential alternative long range growth options" designation on section 5-17-20 W2 and section 8-17-20 W2 on Map 13 – Future Urban Development in the Sherwood – Regina Planning District Development Plan. The reason for our request is so that Map 13 can be more in line with the current growth scenarios and land use plans of the City of Regina.

We would appreciate your response in a formal letter as soon as you are able.

Thank you.

Adam Toth,

In who

Municipal Planner, RM of Sherwood No. 159

amt



1840 Cornwall Street Regina, SK S4P2K2 Ph 306 525-5237 Fax 306 352-1760

September 20, 2012

Alan Williams
City Planner 1
City of Regina
c/o Planning & Sustainability
P.O. Box 1790
Regina, SK S4P 3C8



Re: Request for approval to amend the Sherwood – Regina Planning District Development Plan

The RM of Sherwood requests approval from the City of Regina for the RM of Sherwood to remove the "potential alternative long range growth options" designation on section 24 - 17 - 19 W2 and the North half of section 23 - 17 - 19 W2 on Map 13 - Future Urban Development in the Sherwood – Regina Planning District Development Plan. The reason for our request is so the RM planning staff can facilitate in accommodating various future highway commercial development proposals in the RM of Sherwood.

We would appreciate your response in a formal letter as soon as you are able.

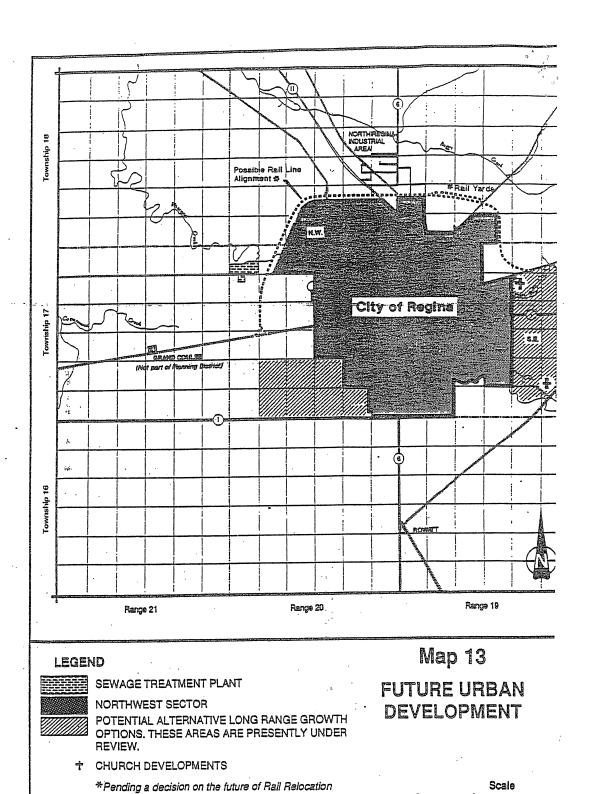
Thank you.

Adam Toth,

Adm Zett

Municipal Planner, RM of Sherwood No. 159

amt



SOURCE: Urban Planning Department - City of Regina



September 25, 2012

Adam Toth, Municipal Planner R.M. of Sherwood No. 159 1840 Cornwall Street Regina SK S4P 2K2

Dear Mr. Toth:

#### Re: Request for Approval to Amend Sherwood-Regina Planning District Development Plan

The City of Regina has reviewed the RM of Sherwood's request to amend Map 13 of the *Sherwood-Regina Planning District Development Plan* by removing section 05-17-20-W2M and 08-17-20-W2M. Please accept this letter as a formal response to this request.

Please note that the City provided comment regarding the rezoning and subdivision of NE ½ 08-17-20-W2M to the RM of Sherwood and Ministry of Government Relations in letters dated July 10, 2012 and August 20, 2012. These comments, pertaining to the development of a Kal-Tire re-tread plant and warehouse, are briefly summarized below:

- The City requested the RM submit a Traffic Impact Assessment (TIA) report. The City also noted
  that the RM would be responsible for any impacts or requisite improvements as identified by the
  TIA as a result of this development
- This development is not in alignment with several policies and objectives contained within the Sherwood-Regina District Development Plan, including:
  - The objective to avoid random, sprawled non-agricultural development in order to achieve orderly, efficient development and servicing patterns.
  - Concern that this development does not facilitate integration and expansion of the City of Regina, as the District Plan mandates that all development shall.
  - Concern that this development, in the Rural Urban Fringe, does not preserve the long term development options of Regina which is contrary to objectives in the District Plan.
- In the absence of joint planning between the two municipalities, the City is concerned about development occurring in close proximity to its boundaries.

The City believes that any large scale development, rezoning, and amendments to Map 13 should be considered as part of a large, comprehensive growth strategy involving both municipalities. It is important to consider many dynamics with development, including future growth of neighbouring municipalities, water and sewer servicing, storm water drainage, transportation, fire and protective servicing agreements, and best planning practices.

As part of the process to develop a new OCP, the City of Regina is currently reevaluating its growth patterns. Removing entire sections from Map 13 without analysis, as well as development such as the one proposed within the subject site, could have very real impacts on the ability of future residential areas to locate in proximity to it. The City desires the opportunity to work collaboratively with the RM of Sherwood as part of the respective OCP processes currently being undertaken and feels further analysis is needed by both parties



before proceeding with an amendment to Map 13 and any subsequent and ad-hoc development. Therefore, the City of Regina does not believe it would be appropriate to amend Map 13 at this point in time.

Given that the City of Regina and the RM of Sherwood are both in the process of developing new Official Community Plans, an excellent opportunity exists to pursue joint planning initiatives in the Urban/Rural Policy Area that would address the needs of both municipalities. The City believes joint planning would be mutually beneficial to both parties and that through collaboration, we can not only build on the positive steps recently made through mediation, but also discover several new opportunities that benefit the Sherwood-Regina region as a whole.

We would be more than happy to discuss the above comments in detail with the RM of Sherwood. If you have any questions regarding the above comments or would like to discuss, please contact **Michael Cotcher** at 777-6346 or e-mail mcotcher@regina.ca.

Sincerely

Director, Planning

C: Barry Braitman, Director of Community Planning, 420 – 1855 Victoria Avenue, Regina S4P 3T2

Deputy City Manager, Community Planning and Development

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## Appendix 6

Minister of Municipal Affairs



Legislative Building Regina, Saskatchewan S4S 083

May 4, 2012

Reeve Kevin Eberle Rural Municipality of Sherwood No. 159 1840 Cornwall Street REGINA SK S4P 2K2

Dear Reeve Eberle:

This is further to your request by letter dated April 3, 2012 to terminate the affiliation of the Rural Municipality of Sherwood No. 159 (the RM) with Sherwood-Regina Planning District (SRPD).

In granting your request, the City of Regina (City) would remain the sole municipality affiliated with the SRPD, and dissolution of the SRPD in accordance with subsection 107(1)(b) of the *The Planning and Development Act, 2007* (PDA) is necessary. I have, therefore, issued the attached Order dissolving the SRPD, and further ordering the equal distribution of any assets and liabilities of the SRPD between the RM and the City.

As you are aware, the Ministry is strongly supportive of inter-municipal collaboration to facilitate new development opportunities in the Regina region and to coordinate the planning of infrastructure. It is regrettable that your development issues could not have been achieved through communication with the City through the forum of the SRPD. Although the SRPD has now been dissolved, I expect the RM to collaborate in planning and development decisions with the City, provincial ministries and agencies including the Global Transportation Hub Authority where their interests may be affected by the RM's policies and decisions.

The former SRPD's Official Community Plan (OCP) and Zoning Bylaw will remain in effect until this Ministry approves amending bylaws, and you are required to administer them as validly subsisting bylaws of the municipality. The former SRPD's OCP and Zoning Bylaw contain policies and procedures to address intermunicipal collaboration applicable to a planning district.

With the dissolution of the SRPD, it is expected the RM will amend the bylaws to establish appropriate policies and procedures for the urban/rural policy area

Kevin Eberle Page 2 May 4, 2012

identified on the attached Map 1. These amendments must, as a minimum, establish specific policies and procedures for inter-municipal collaboration on planning, incorporate the City's growth and annexation plans, and respect other City interests in physical, environmental, economic, social and cultural issues. The policies must also respect the growth needs of the Village of Grand Coulee, the Global Transportation Hub Authority and other provincial ministries and agencies including Highways and Infrastructure in the development of the regional highway network.

These amendments should be undertaken in a collaborative approach and in a timely fashion. I trust there will not be a need to issue a directive in this regard pursuant to subsections 37(2), 47(1)(2) and 76(1) of *The Planning and Development Act, 2007*. The RM will need to consult with the province, the City, the Village of Grand Coulee, and the Global Transportation Hub Authority for these required amendments and any other proposed bylaw amendments relating to a specific development within the identified urban/rural policy area. In submitting bylaw amendments to this Ministry for approval, documentation of the consultation process is essential.

I trust the RM of Sherwood No. 159 will work towards mutually beneficial development solutions and establish flexible methods to co-manage the urban/rural policy area identified.

Sincerely,

Darryl Hickie

Minister of Municipal Affairs

Darughtik

Attachment

cc: His Worship Pat Fiacco, Mayor, City of Regina

Appendix 6

Minister of Municipal Affairs



Legislative Building Regina, Saskatchewan S4S 0B3

#### MINISTER'S ORDER

#### SHERWOOD-REGINA PLANNING DISTRICT ORDER

- 1. Section 106 of The Planning and Development Act, 2007 provides that:
  - "106 If an affiliated municipality applies to the minister requesting that its affiliation with a planning district be terminated, the minister:
  - (a) shall amend the order establishing the planning district in any manner that the minister considers advisable for the purpose of accommodating the request; and
  - (b) shall distribute the assets and liabilities of the planning district between the municipality making the application and the remaining municipalities in accordance with the terms for the distribution of assets and liabilities that are specified in the agreement pursuant to subclause 97(f)(iii), or, if not specified in that agreement, as determined and considered advisable by the minister."
- Section 107 of The Planning and Development Act, 2007 provides that:
  - "107(1) The minister shall issue an order dissolving the planning district on the application of:
  - (a) a district planning commission for the dissolution of a planning district; or
  - (b) an affiliated municipality for termination in accordance with section 106 if the termination, when granted, would leave only one municipality affiliated with the planning district.
  - (2) If an official community plan has not been adopted by the affiliated municipalities as required by subsection 102(3), the minister may issue an order dissolving the planning district.
  - (3) If the council of one of only two municipalities affiliated with the planning district fails to adopt an official community plan as provided for in section 102, the minister shall issue an order dissolving the planning district.
  - (4) If the minister issues an order dissolving a planning district, the minister shall distribute the assets and liabilities of the planning district in accordance with the terms for the distribution of assets and liabilities that are specified in the agreement pursuant to subclause 97(f)(iii), or, if not specified in that agreement, as determined and considered advisable by the minister.
- WHEREAS the Sherwood-Regina Planning District was established by virtue of an Agreement between the City of Regina and the Rural Municipality of



Sherwood No. 159 dated April 30, 1990 and approved by the Deputy Minister of Rural Development;

AND WHEREAS the Rural Municipality of Sherwood No. 159 has applied to terminate its affiliation with the Sherwood-Regina Planning District pursuant to section 106 of the said Act;

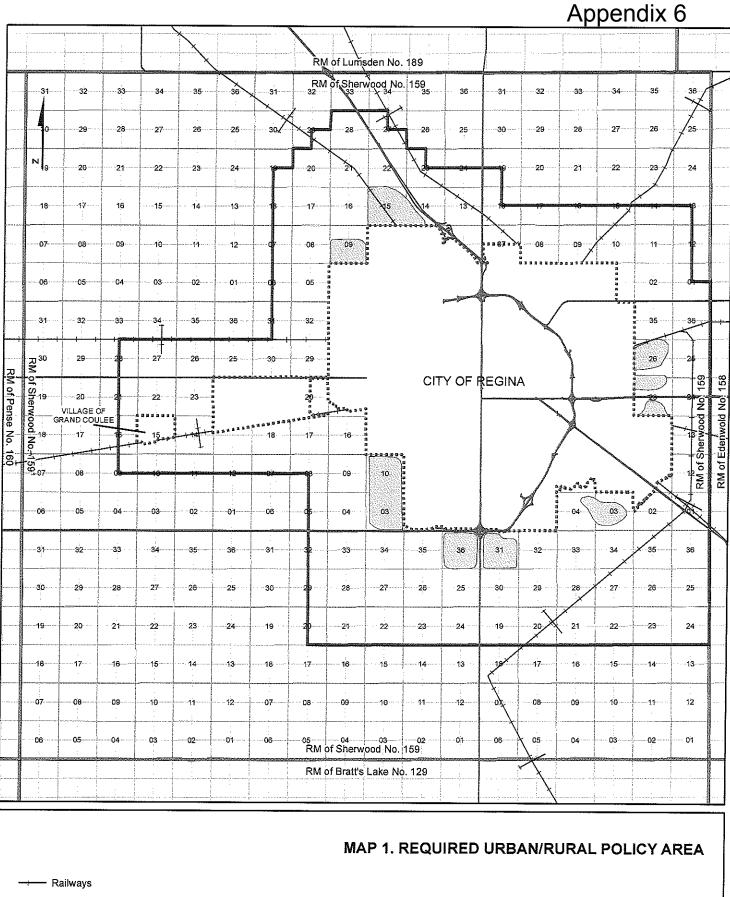
AND WHEREAS the termination of the affiliation of the Rural Municipality of Sherwood No. 159 with the Planning District would leave only the City of Regina affiliated with the Planning District;

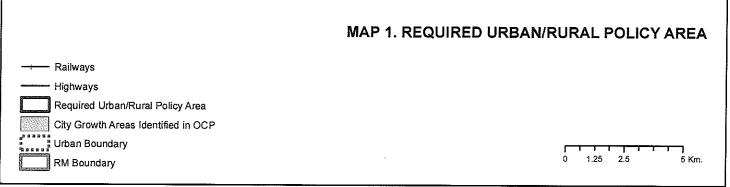
AND WHEREAS each member municipality shall continue to administer bylaws adopted under the said Act within their respective corporate limits;

I hereby order that on and after the date of this order, the Sherwood-Regina Planning District Agreement is revoked in its entirety, the Sherwood-Regina Planning District is hereby dissolved and that the assets and liabilities of the Planning District be distributed equally between the City of Regina and the Rural Municipality of Sherwood No. 159.

Dated at the City of Regina, Saskatchewan this 3rd day of \_\_\_\_\_\_ 2012.

Minister of Municipal Affairs





To: His Worship the Mayor

and Members of City Council

Re: 2013 Meeting Dates for City Council and Executive Committee

## RECOMMENDATION OF THE EXECUTIVE COMMITTEE - NOVEMBER 14, 2012

1. That the following City Council meeting dates for the year 2013 be approved:

January 28
February 25
March 18
July 8 and 29
August 26
September 23

April 8 and 29 October 15 (Tuesday)
May 21 (Tuesday)
November 4 and 25
June 10 December 16

2. That the following Executive Committee meeting dates for the year 2013 be approved:

January 16
February 13
March 6 and 27
April 17
May 8 and 29
June 26

July 17
August 14
September 11
October 2 and 23
November 13
December 4

#### EXECUTIVE COMMITTEE – NOVEMBER 14, 2012

The Committee adopted a resolution to concur in the recommendation contained in the report.

Mayor Michael Fougere, Councillors: Sharron Bryce, John Findura, Jerry Flegel, Shawn Fraser, Bob Hawkins, Terry Hincks, Wade Murray, Mike O'Donnell and Barbara Young were present during consideration of this report by the Executive Committee.

The Executive Committee, at its meeting held on November 14, 2012, considered the following report from the City Clerk:

#### RECOMMENDATION

1. That the following City Council meeting dates for the year 2013 be approved:

January 28
February 25
March 18
July 8 and 29
August 26
September 23

April 8 and 29 October 15 (Tuesday)
May 21 (Tuesday)
November 4 and 25
June 10 December 16

2. That the following Executive Committee meeting dates for the year 2013 be approved:

January 16
February 13
March 6 and 27
April 17
May 8 and 29
June 26
July 17
August 14
September 11
October 2 and 23
November 13
December 4

#### CONCLUSION

The Procedure Bylaw, 9004 provides for the adoption prior to year end of a City Council and Executive Committee meeting schedule for the upcoming year. The approved schedule is then submitted to all committees at December or January meetings. After all committees have confirmed their regular meeting dates for the new year, a comprehensive City Council and committee meeting schedule will be prepared for the information of interested parties.

#### **BACKGROUND**

Section 5(1) of *The Procedure Bylaw*, 9004 reads as follows:

"Regular meetings of Council shall be held each year starting on the fourth Monday of January commencing at 5:30 in the evening and on each second week thereafter, but may be altered in accordance with a meeting schedule approved by City Council by the last Council meeting in December of each year."

#### DISCUSSION

The Procedure Bylaw, 9004 requires regular meetings of City Council to be held at 5:30 p.m. on the fourth Monday of January each year and every second week thereafter, with meetings to be held on Tuesday when there is a conflict with a statutory or paid holiday. Provision is made for City Council, prior to the end of December, to alter the meeting dates for the upcoming year. Executive Committee meetings have traditionally been held on the Wednesday prior to the scheduled City Council meeting at 11:45 a.m.; however, it is recommended they be scheduled one week earlier to allow adequate time to forward reports to City Council.

Meetings have also traditionally been scheduled to avoid conflict with either the Saskatchewan Urban Municipalities Association (SUMA) Conference or the Federation of Canadian Municipalities (FCM) Conferences.

It is proposed that the 2013 meeting schedule be arranged as noted above. For those months with only one meeting scheduled, the meetings should be arranged with the following considerations:

- in the latter part of each month to accommodate reports from all committees
- not more than four weeks apart to avoid delays in consideration of items
- not less than four weeks apart to accommodate the requirements for zoning bylaw advertisements.

Using the above as a guideline, City Council meetings are proposed for the following dates:

January 28

February 25

March 18

July 8 and 29

August 26

September 23

April 8 and 29 October 15 (Tuesday)
May 21 (Tuesday)
November 4 and 25
June 10 December 16

Using the proposed Council meetings as the base, the Executive Committee meeting schedule for 2013 would be as follows:

January 16
February 13
March 6 and 27
April 17
May 8 and 29
June 26
July 17
August 14
September 11
October 2 and 23
November 13
December 4

In accordance with the provisions of *The Procedure Bylaw*, 9004, other committees of Council will meet as soon as possible after they have been appointed to elect a Chairperson, a Vice-Chairperson and decide the day and time for holding regular meetings. To facilitate the determination of regular meeting dates, reports are submitted to these committees at either their December 2012 or January 2013 meetings, requesting that their meeting schedules be set for 2013. After all committees have met and determined their meeting dates and times, a schedule of City Council and committee meetings will be prepared for circulation to the Administration and other interested parties.

The attached calendar summarizes the proposed 2013 meeting schedule for City Council and the Executive Committee.

#### **RECOMMENDATION IMPLICATIONS**

#### **Financial Implications**

None with respect to this report.

#### **Accessibility Implications**

None with respect to this report.

#### **Environmental Implications**

None with respect to this report.

#### **Strategic Implications**

None with respect to this report.

#### **Other Implications**

None with respect to this report.

#### **COMMUNICATIONS**

Once approved, the schedule will be posted on the City Website and on the main floor of City Hall. Copies will be circulated to the Administration and other interested parties, and a weekly schedule will be published on the City Page in the Leader Post.

#### **DELEGATED AUTHORITY**

This report requires the approval of City Council.

Respectfully submitted,

J. Swidnecki

EXECUTIVE COMMITTEE

Joni Swidnicki, Secretary

To: His Worship the Mayor

and Members of City Council

Re: Committee Structure Review

## RECOMMENDATION OF THE EXECUTIVE COMMITTEE - NOVEMBER 14, 2012

That the Office of the City Clerk, under the direction of the Deputy City Clerk, be directed to complete a Committee Structure Review in 2013.

#### EXECUTIVE COMMITTEE - NOVEMBER 14, 2012

The Committee adopted a resolution to concur in the recommendation contained in the report.

Councillors: Sharron Bryce, John Findura, Jerry Flegel, Shawn Fraser, Bob Hawkins, Terry Hincks, Wade Murray, Mike O'Donnell and Barbara Young were present during consideration of this report by the Executive Committee.

The Executive Committee, at its meeting held on November 14, 2012, considered the following report from the City Clerk:

#### RECOMMENDATION

That the Office of the City Clerk, under the direction of the Deputy City Clerk, be directed to complete a Committee Structure Review in 2013.

#### **CONCLUSION**

Subsection 35 of City Council's Procedure Bylaw 9004 and the Committee Bylaw 2009-40 provides for the Executive Committee to facilitate a review of Council's Committee Structure in the year following each General Election. Options are provided in the report for conducting the review.

#### **BACKGROUND**

The last substantive review of the Committee Structure for conducting city business was done in 2009. At that time, an external consultant was engaged to conduct a comprehensive review of Council's structure and significant changes were made based on this advice. In addition, evaluation techniques were developed that has led to further changes in the structure throughout the last three years.

The delegated authority for the main committees of Council were changed to allow them to make decisions on behalf of City Council related to their assigned mandates and to have advisory committees report to Council through the main committees. The objective of the changes was to delegate City Council authority for dealing with general matters to the Administration and main committees and to have the main committees consider public input on matters that were delegated to the committee or prior to making recommendations to City Council for the disposition of matters. Further, all advisory committees were required to develop a work plan that supports Council's direction in the area of strategy, policy and major projects.

Over the years additions, deletions and changes to the structure, terms of reference and delegated authorities of the committees have been made as required.

Each year in November, the City Clerk facilitates a process for making appointments to boards, commissions and committees for the following year. The reports provided to the Executive Committee on appointments often include recommendations from the Administration or the committees of Council on changes to the structure, terms of reference or delegated authority for committees.

The current City Council Committee Structure (as referenced in the Boards, Commissions and Committees Book published annually by the City Clerk's Office) includes the following committees for conducting city business:

Main Committees (6)
Emergency Measures Committee
Executive Committee
Community & Protective Services Committee
Finance and Administration Committee
Public Works Committee
Regina Planning Commission

Advisory Committees (9)
Accessibility Advisory Committee
Arts Advisory Committee
Community Leaders' Advisory Committee
Community Services Advisory Committee
Crime Prevention Advisory Committee
Environment Advisory Committee
Municipal Heritage Advisory Committee
School Boards/City Council Liaison Committee
Youth Advisory Committee

Quasi-Judicial Committees (3)

Board of Revision Development Appeals Board Regina Appeals Board

City Council annually appoints members of Council and/or the Administration to an additional 27 committees in the community. The review of the Council Committee Structure will focus on the above committees created by City Council for conducting City business along with the Regina Downtown and Regina's Warehouse Business Improvement Districts, Regina Regional Opportunities Commission and the Regina Exhibition Association Limited. Administrative support to these committees is provided for by a combination of staff from the City Clerk's office and relevant operating divisions. Arms length Boards are supported by their own administrative staff.

The purpose of this report is to provide options to the Executive Committee for reviewing the Council Committee Structure as provided in under Subsection 35 of City Council's Procedure Bylaw No. 9004 and the Committee Bylaw 2009-40.

#### DISCUSSION

The annual reports from advisory committees and the annual report from the City Clerk on appointments as well as any amendments that may be raised in reports from the main committees to Council provide for an ongoing fine tuning of the Committee Structure for doing city business. The intent of the Committee Structure review in the year following each general election is to provide an opportunity to review the Committee Structure from an overall perspective to assess its effectiveness in conducting city business.

As noted above, at the present time there are 18 Council committees for conducting city business. Management and support for this many committees becomes costly. From past surveys of other cities of a similar size it has been found that Regina has improved, however in general has more ongoing committees than other cities. It is beneficial to review the Committee Structure to assess its effectiveness and to identify whether or not there may be other more effective options for promoting public engagement in conducting city business.

The following options have been identified for the Executive Committee to consider related to conducting a Committee Structure Review.

#### Option 1 - Recommended

Direct the City Clerk's Office to undertake a review of the Committee Structure and to provide a report with recommendations to the Executive Committee for consideration. The review would include the following elements:

- Conduct a survey of other cities of similar size to determine the following:
  - the number and types of committees being used by other cities for public engagement
  - whether or not limited terms, sunset mandates for committees or other approaches are being used as a method for managing the Council Committee Structure
  - Other methods being used for public engagement
- Interview members of Council
- Interview/survey the Administration
- Interview/survey Committee members

This approach will assess and compare what is being done for public engagement by other cities, seek input from the members of Council, the Administration and the Committee members on opportunities for improving the Committee Structure and public engagement practices for the City of Regina.

This approach is similar to the way in which previous Committee Structure Reviews have been conducted in past years. The disadvantage of this approach is staff would need to be reassigned to the project potentially causing a resource shortage in other areas of Council support.

#### Option 2

Engage a consultant to work with the City Manager and City Clerk to conduct the review of the Regina Committee Structure and to prepare a report with recommendations on opportunities for improving the structure and how the City manages public engagement. The review would include the following elements:

- Conduct a survey of other cities of similar size to determine the following:
  - the number and types of committees being used by other cities for public engagement
  - whether or not limited terms, sunset mandates for committees or other approaches are being used as a method for managing the Council Committee Structure
  - Other approaches being used for public engagement
- Interview members of Council
- Interview/survey the Administration
- Interview/survey Committee members

The advantage of this approach is that the engagement of a consultant with experience in the area of municipal governance models would contribute to frank and objective advice for the City of Regina on opportunities for improving the effectiveness of the Committee Structure and public engagement.

As a substantive review was recently conducted in 2009, it is anticipated that any recommended changes will be relatively minimal. As such, incurring up to \$50,000 in consultant fees is not seen as a prudent use of resources.

#### Option 3

Recommend City Council that a Committee Structure Review not be done and that the Procedure and Committee Bylaw be amended to delete the requirement for periodic reviews of the Committee Structure.

This approach would result in the City of Regina relying on information provided in the annual advisory committee reports and other reports that may be brought forward from time to time to propose changes to the Council Committee Structure. This does not provide for a holistic review of the governance model for the City of Regina or whether it is effectively working in providing for public engagement.

#### RECOMMENDATION IMPLICATIONS

#### **Financial Implications**

- Options 1 Would be conducted by city staff and would not have an impact on the budget, aside from lost opportunity costs associated with staff from the Clerk's office being re-assigned from regular duties or other projects.
- Option 2 It is estimated that the engagement of a consultant to undertake the Committee Structure Review would cost between \$25,000 and \$50,000. If this option is selected a consultant will be engaged before the end of the year using 2012 funds.

#### Option 3 - No cost.

#### **Environmental Implications**

None with respect to this report.

#### **Strategic Implications**

We must operate effectively and efficiently, and adopt a culture of continuous improvement. Ensuring organizational capacity and effectiveness is a very clear priority of the City of Regina. Regular reviews of the committee structure supports good governance and potentially streamlines processes and create accountability in clear terms of reference, and offers measures to evaluate effectiveness annually.

#### **Accessibility Implications**

None with respect to this report.

#### **Other Implications**

None with respect to this report.

#### COMMUNICATION PLAN

None for this report.

#### **DELEGATED AUTHORITY**

The disposition of this report requires City Council approval.

Respectfully submitted,

J. Swidnicki

**EXECUTIVE COMMITTEE** 

Joni Swidnicki, Secretary

To: His Worship the Mayor

and Members of City Council

Re: 2013 Elected Official Committee Appointments

## RECOMMENDATION OF THE EXECUTIVE COMMITTEE - NOVEMBER 14, 2012

- 1. That City Council approve the elected member appointments to the committees summarized in Appendix A.
- 2. That all appointments be made effective December 1, 2012 with terms of office to December 31, 2013 unless otherwise noted.
- 3. That members appointed continue to hold office for the term indicated or until their successors are appointed.
- 4. That the Chair of the Community & Protective Services Committee be appointed as the Council Liaison on the Community Services Advisory Committee once the chair has been determined
- 5. That the vacancy on the Wascana Creek Watershed Advisory Committee be filled by a citizen member and that the vacancy be advertised for applications.

#### EXECUTIVE COMMITTEE - NOVEMBER 14, 2012

The Committee adopted a resolution to concur in the recommendation contained in the report, after adding the following recommendations:

- That the Chair of the Community & Protective Services Committee be appointed as the Council Liaison once the chair has been determined
- That the vacancy on this committee be filled by a citizen member and that the vacancy be advertised for applications.

Mayor Michael Fougere, Councillors: Sharron Bryce, John Findura, Jerry Flegel, Shawn Fraser, Bob Hawkins, Terry Hincks, Wade Murray, Mike O'Donnell and Barbara Young were present during consideration of this report by the Executive Committee.

The Executive Committee, at its meeting held on November 14, 2012, considered the following report from the City Clerk:

#### RECOMMENDATION

- 1. That City Council approve the elected member appointments to the committees summarized in Appendix A.
- 2. That all appointments be made effective December 1, 2012 with terms of office to December 31, 2013 unless otherwise noted.
- 3. That members appointed continue to hold office for the term indicated or until their successors are appointed.
- 4. That this report be forwarded to the November 19, 2012 City Council meeting.

#### CONCLUSION

The appointment of elected members to committees should be determined by reviewing the attached list item by item. All recommendations will be forwarded to City Council for approval.

#### **BACKGROUND**

Elected official appointments are required annually to fill vacancies on various committees. The purpose of this report is to facilitate appointments required for the remainder of 2012 and 2013.

#### **DISCUSSION**

To facilitate the appointment process for 2012, a survey was circulated to all members to advise of the elected member vacancies and to acquire information on individuals interested in the vacancies. The attached list summarizes the committees to which appointments are required and the responses received from members. The list is based on the committee structure as at November 1, 2012.

The Committee should review the 2013 vacancies for elected members on the attached list (Appendix "A") and make a recommendation to City Council on appointments to fill the vacancies. Unless otherwise stated, the term of office will be until December 31, 2013. There are committees with more interest then the number of vacancies. Executive Committee will need to select members for these committees by secret ballot.

There are a number of Council and external committees where selections were not made. Members of Council are required to serve as non-voting liaisons on the advisory committees. With regards to the Regina Plains Museum and the Saskatchewan Assessment Management Agency, a member of Council is also required to sit on these two committees. Council may appoint a citizen to the Wascana Creek Watershed Advisory Committee if they wish, however a recommendation to have this committee advertised is required.

Attached as Appendix "B" is a summary of 2012 elected official attendance at committee meetings. This information is provided as directed by resolution of City Council on November 24, 2003 which read as follows:

"That the City Clerk be instructed to include information on the attendance of members of Council at committee meetings when bringing forward future reports to Executive Committee on Elected Official Committee Appointments."

The following additional elected member appointments will be addressed in separate reports to the committee(s) noted:

#### 1. Finance and Administration Committee

The Finance and Administration Committee has been delegated authority to confirm the appointment of a member of the Committee to the following committees:

- Civic Employees' Long Term Disability Plan Administrative Board
- Civic Employees' Superannuation and Benefit Plan Administrative Board
- CUPE Local 21 Casual Employees' and Elected Official's Pension Plan Administrative Board

A report will be forwarded to the Finance and Administration Committee to address these appointments.

#### RECOMMENDATION IMPLICATIONS

#### **Financial Implications**

None with respect to the recommendations of this report.

#### **Environmental Implications**

None with respect to the recommendations of this report.

#### **Strategic Implications**

Elected Official participation in various boards, committees and commissions is required to facilitate the decision making process of the City. It also ensures the Vision for Regina is articulated from the top level and works to foster inclusiveness and harmony in the community.

#### **Accessibility Implications**

None with respect to the recommendations of this report.

#### **Other Implications**

Section 65(c) of *The Cities Act* requires elected officials to participate in council committee meetings and meetings of other bodies to which they are appointed by Council.

#### COMMUNICATION PLAN

After the appointments are approved by City Council, a list of committee members will be communicated to all departments, the media, and other interested parties.

#### **DELEGATED AUTHORITY**

City Council approval is required to appoint elected officials to various boards, committees and commissions.

Respectfully submitted,

EXECUTIVE COMMITTEE

Joni Swidnicki, Secretary

J. Swidnecki

BOARD, COMMISSION OR COMMITTEE	INTERESTED MEMBERS	# OF VACANCIES	LENGTH OF TERM	NEW TERM EXPIRES	OTHER INFORMATION	RECOMMENDED APPOINTMENTS
Accessibility Advisory Committee	Councillor Findura*	1	1 year	Dec. 2013	Member of Council is a non- voting liaison member	Mayor Michael Fougere moved, AND IT WAS RESOLVED, that Councillor John Findura be appointed to the Accessibility Advisory Committee.
Arts Advisory Committee		1	1 year	Dec. 2013	Member of Council is a non-voting liaison member	Councillor Wade Murray moved, AND IT WAS RESOLVED, that Councillor Bob Hawkins be nominated and appointed to the Arts Advisory Committee.
Board of Police Commissioners	Councillor Bryce* Councillor Hincks Councillor Murray*	2	1 year	Dec. 2013		A secret ballot vote was conducted for this committee.  As a result of the vote, Councillor Bob Hawkins moved, AND IT WAS RESOLVED, that Councillor Terry Hincks and Councillor Wade Murray be appointed to the Board of Police Commissioners.
Canadian Capital Cities Organization	Mayor Fougere Councillor Flegel Councillor Fraser	1	1 year	Ongoing Dec. 2013		By virtue of office, the Mayor is hereby appointed.  A secret ballot vote was conducted for this committee.  As a result of the vote, Councillor Wade Murray moved, AND IT WAS RESOLVED, that Councillor Jerry Flegel be appointed to the Canadian Capital Cities Organization.

BOARD, COMMISSION OR COMMITTEE	INTERESTED MEMBERS	# OF VACANCIES	LENGTH OF TERM	NEW TERM EXPIRES	OTHER INFORMATION	RECOMMENDED APPOINTMENTS
Canadian Western Agribition Association, Board of Directors	Councillor Burnett	1	1 year	Dec. 2013		Councillor Barbara Young moved, AND IT WAS RESOLVED, that Councillor Bryon Burnett be appointed to the Canadian Western Agribition Association, Board of Directors.
Community Leaders' Advisory Committee	Mayor Fougere Councillor O'Donnell* Councillor Fraser	1	Ongoing 1 year	Dec. 2013		By virtue of office, the Mayor is hereby appointed.  Councillor Shawn Fraser withdrew his nomination.  Councillor Jerry Flegel moved, AND IT WAS RESOLVED, that Councillor Mike O'Donnell be appointed to the Community Leaders' Advisory Committee.
Community and Protective Services Committee	Councillor Findura* Councillor Flegel Councillor Fraser Councillor Murray* Councillor O'Donnell* Councillor Young	5	1 year	Dec. 2013		Councillor Wade Murray withdrew his nomination.  Councillor Bob Hawkins moved, AND IT WAS RESOLVED, that Councillors: John Findura, Jerry Flegel, Shawn Fraser, Mike O'Donnell and Barbara Young be appointed to the Community and Protective Services Committee.

BOARD, COMMISSION OR COMMITTEE	INTERESTED MEMBERS	# OF VACANCIES	LENGTH OF TERM	NEW TERM EXPIRES	OTHER INFORMATION	RECOMMENDED APPOINTMENTS
Community Services Advisory Committee	Councillor O'Donnell*	1	1 year	Dec. 2013	Member of Council is a non-voting liaison member.	Councillor Mike O'Donnell withdrew his nomination.
						Councillor Mike O'Donnell moved, AND IT WAS RESOLVED that the Chair of the Community & Protective Services Committee be appointed as the Council Liaison once the chair has been determined.
Conexus Arts Centre, Board of Directors	Councillor Burnett	1	Determined by Provincial Order-in- Council			Councillor Mike O'Donnell moved, AND IT WAS RESOLVED, that Councillor Bryon Burnett be appointed to the Conexus Arts Centre, Board of Directors.
Crime Prevention Advisory Committee	Mayor Fougere Councillor Fraser	1	Ongoing 1 year	Dec. 2013	Members of Council is a non-voting liaison member.	By virtue of office, the Mayor is hereby appointed.
						Councillor Barbara Young moved, AND IT WAS RESOLVED, that Councillor Shawn Fraser be appointed to the Crime Prevention Advisory Committee.
Emergency Measures Committee	Mayor Fougere Councillor Bryce* Councillor Findura*	2	Ongoing 1 year	Dec. 2013		By virtue of office, the Mayor is hereby appointed.  Councillor Jerry Flegel moved, AND IT WAS RESOLVED, that Councillors: Sharron Bryce and John Findura be appointed to the Emergency Measures Committee.

BOARD, COMMISSION OR COMMITTEE	INTERESTED MEMBERS	# OF VACANCIES	LENGTH OF TERM	NEW TERM EXPIRES	OTHER INFORMATION	RECOMMENDED APPOINTMENTS
Environment Advisory Committee		1	1 year	Dec. 2013	Member of Council is a non-voting liaison member.	Councillor Mike O'Donnell moved, AND IT WAS RESOLVED, that Councillor Shawn Fraser nominated and appointed to the Environment Advisory Committee.
Finance and Administration Committee	Councillor Burnett Councillor Fraser Councillor Hawkins Councillor Murray* Councillor Young	5	1 year	Dec. 2013	A member of this Committee is also a member of the Civic Employees' Long Term Disability Plan, Civic Employees' Superannuation & Benefit Plan, and CUPE Local 21 Casual Employees' & Elected Officials Pension Plan Administrative Boards <sup>1</sup> .	Mayor Michael Fougere moved, AND IT WAS RESOLVED, that Councillors: Bryon Burnett, Shawn Fraser, Bob Hawkins, Wade Murray and Barbara Young be appointed to the Finance and Administration Committee.
Highway No. 39/6 Twinning Interim Board	Councillor Hincks	1	1 year	Dec. 2013	Appointee is authorized to claim travel expenses associated with appointment to the Board in addition to annual travel allowance as a member of Council.	Councillor Terry Hincks withdrew his nomination.  Councillor Terry Hincks moved, AND IT WAS RESOLVED, that Councillor Sharron Bryce be appointed to the Highway No. 39/6 Twinning Interim Board.
MacKenzie Art Gallery Inc., Board of Trustees	Councillor Burnett Councillor Young	1	1 year	Dec. 2013		A secret ballot vote was conducted for this committee.  As a result of the vote, Councillor Mike O'Donnell moved, AND IT WAS RESOLVED, that Councillor Barbara Young be appointed to the MacKenzie Art Gallery Inc. Board of Trustees.

BOARD, COMMISSION OR COMMITTEE	INTERESTED MEMBERS	# OF VACANCIES	LENGTH OF TERM	NEW TERM EXPIRES	OTHER INFORMATION	RECOMMENDED APPOINTMENTS
Municipal Heritage Advisory Committee		1	1 year	Dec. 2013	Member of Council is a non-voting liaison member.	Councillor Jerry Flegel moved, AND IT WAS RESOLVED, that Councillor John Findura be appointed to the Municipal Heritage Advisory Committee.
Public Works Committee	Councillor Bryce* Councillor Findura* Councillor Hawkins Councillor Hincks Councillor Young	5	1 year	Dec. 2013		Councillor Jerry Flegel moved, AND IT WAS RESOLVED, that Councillors: Sharron Bryce, John Findura, Bob Hawkins, Terry Hincks and Barbara Young be appointed to the Public Works Committee.
Regina Appeal Board	Councillor Murray*	3	1 year	Dec. 2013		Nominations tabled to end of meeting.  Councillor Mike O'Donnell moved, AND IT WAS RESOLVED, that Councillors: John Findura and Wade Murray be appointed to the Regina Appeal Board and that City Council determine a third appointment at their November 19, 2012 meeting.
Regina Downtown Business Improvement District	Councillor Burnett Councillor Hawkins	1	1 year	Dec. 2013		Councillor Bob Hawkins withdrew his nomination.  Mayor Michael Fougere moved, AND IT WAS RESOLVED, that Councillor Bryon Burnett be appointed to the Regina Downtown Business Improvement District.

BOARD, COMMISSION OR COMMITTEE	INTERESTED MEMBERS	# OF VACANCIES	LENGTH OF TERM	NEW TERM EXPIRES	OTHER INFORMATION	RECOMMENDED APPOINTMENTS
Regina Plains Museum		1	2 year	Dec. 2013		Nominations tabled to end of meeting.  Councillor Mike O'Donnell moved, AND IT WAS RESOLVED, that Councillor Shawn Fraser be appointed to the Regina Plains Museum.
Regina Planning Commission	Councillor Flegel Councillor Fraser Councillor Hawkins Councillor O'Donnell*	3	1 year	Dec. 2013	The Chairperson of this Committee must be a member of City Council.	Councillor Bob Hawkins withdrew his nomination.  Councillor Bob Hawkins moved, AND IT WAS RESOLVED, that Councillors: Jerry Flegel, Shawn Fraser and Mike O'Donnell be appointed to the Regina Planning Commission.
Regina Public Library Board	Mayor Fougere	0	Ongoing			By virtue of office, the Mayor is hereby appointed.
Regina Regional Opportunities Commission	Mayor Fougere	0	Ongoing			By virtue of office, the Mayor is hereby appointed.
Regina's Warehouse Business Improvement District	Councillor Murray*	1	3 year	Dec. 2015		Councillor Bob Hawkins moved, AND IT WAS RESOLVED, that Councillor Wade Murray be appointed to the Regina's Warehouse Business Improvement District.
Saskatchewan Assessment Management Agency		1	3 year	Dec. 2015		Councillor Jerry Flegel moved, AND IT WAS RESOLVED, that Councillor Wade Murray be nominated and appointed to the Saskatchewan Assessment Management Agency.

<sup>\*</sup>Indicates 2012 Member

BOARD, COMMISSION OR COMMITTEE	INTERESTED MEMBERS	# OF VACANCIES	LENGTH OF TERM	NEW TERM EXPIRES	OTHER INFORMATION	RECOMMENDED APPOINTMENTS
Saskatchewan Assessment Management Agency, City Advisory Committee		1	3 year	Dec. 2015		Councillor Jerry Flegel moved, AND IT WAS RESOLVED, that Councillor Wade Murray be nominated and appointed to the Saskatchewan Assessment Management Agency, City Advisory Committee.
Saskatchewan Urban Municipalities Association, Board of Directors	Councillor Burnett Councillor Fraser Councillor Hawkins Councillor O'Donnell Councillor Young	2	1 year	Jan. 2013	Current terms to January 31, 2013  Appointments effective after the annual conference in February 2013.	Councillors: Shawn Fraser, Bob Hawkins and Barbara Young withdrew their nominations. Councillor Wade Murray requested to be nominated.  A secret ballot vote occurred for this board.  As a result of the vote, Councillor Terry Hincks moved, AND IT WAS RESOLVED, that Councillors: Wade Murray and Mike O'Donnell be appointed to the Saskatchewan Urban Municipalities Association Board of Directors.
School Board/City Council Liaison Committee	Mayor Fougere Councillor O'Donnell* Councillor Young	2	Ongoing 1 year	Dec. 2013		Mayor Michael Fougere moved, AND IT WAS RESOLVED, that Councillors: Mike O'Donnell and Barbara Young be appointed to the School Board/City Council Liaison Committee.

#### Appendix "A"

#### 2013

BOARD, COMMISSION OR COMMITTEE	INTERESTED MEMBERS	# OF VACANCIES	LENGTH OF TERM	NEW TERM EXPIRES	OTHER INFORMATION	RECOMMENDED APPOINTMENTS
Wascana Centre Authority	Mayor Fougere Councillor Burnett Councillor Flegel Councillor Fraser Councillor Hawkins Councillor O'Donnell* Councillor Young	2	Ongoing 1 year	Dec. 2013		A secret ballot vote was conducted for this board.  As a result of the vote, Councillor Wade Murray moved, AND IT WAS RESOLVED, that Councillors: Mike O'Donnell and Barbara Young be appointed to the Wascana Centre Authority.
Wascana Creek Watershed Advisory Committee		1	2 year	Dec. 2014		Councillor Wade Murray moved, AND IT WAS RESOLVED, that the vacancy on this committee be filled by a citizen member and that the vacancy be advertised for applications.
Youth Advisory Committee	Mayor Fougere Councillor Bryce* Councillor Fraser	1	Ongoing 1 year	Dec. 2013	Member of Council is a non-voting liaison member.	Councillor Shawn Fraser withdrew his nomination.  Councillor Bob Hawkins moved, AND IT WAS RESOLVED, that Councillor Sharron Bryce be appointed to the Youth Advisory Committee.

### CITY COUNCIL APPOINTMENTS TO BOARDS, COMMISSIONS AND COMMITTEES

#### MEMBER ATTENDANCE

MEMBER	BOARD, COMMISSIONS AND COMMITTEES	ATTENDANCE
Councillor Bryce	Board of Police Commissioners	12/12
Councillor Bryce	Crime Prevention Advisory Committee	0/2
	Emergency Measures Committee	No meetings
	Executive Committee	13/17
	Finance and Administration Committee	6/9
	Public Works Committee	8/8
	Regina Public Library Board	7/9
	Youth Advisory Committee	4/6
Councillor Burnett	N/A – Newly Elected Member	
Councillor Findura	Accessibility Advisory Committee	9/9
	Community and Protective Services Committee	5/6
	Emergency Measures Committee	No meetings
	Executive Committee	16/17
	Public Works Committee	7/8
Councillor Flegel	N/A – Newly Elected Member	
Councillor Fraser	N/A – Newly Elected Member	
Councillor Hincks	Canadian Western Agribition Association, Board of Directors	1/5
	Executive Committee	11/17
	Finance and Administration Committee	7/9
	Regina Exhibition Association, Board of Directors	6/6

## CITY COUNCIL APPOINTMENTS TO BOARDS, COMMISSIONS AND COMMITTEES

#### MEMBER ATTENDANCE

MEMBER	BOARD, COMMISSIONS AND COMMITTEES	ATTENDANCE
Correctillon Morross	Decad of Delice Commissioners	0/12
Councillor Murray	Board of Police Commissioners	9/12
	Civic Employees' Long Term Disability Plan Administrative Board	3/8
	Civic Employees' Superannuation and Benefit Plan Administrative Board	5/9
	CUPE Local 21 Casual Employees' and Elected Officials' Pension Plan	3/3
	Administrative Board	
	Community and Protective Services Committee	4/6
	Executive Committee	15/17
	Finance and Administration Committee	9/9
	Regina Appeal Board	8/9
	Regina's Warehouse Business Improvement District Board	5/9
Councillor O'Donnell	Community and Protective Services Committee	6/6
	Community Leaders' Advisory Committee	3/3
	Community Services Advisory Committee	1/4
	Executive Committee	15/17
	Regina Planning Commission	16/18
	School Board/City Council Liaison Committee	No meetings
	Wascana Centre Authority	3/3
Councillor Young	N/A – Newly Elected Member	

# 2013 CITY COUNCIL APPOINTMENTS TO BOARDS, COMMISSIONS AND COMMITTEES CONTINUING MEMBERS BOARD, COMMISSION OR COMMITTEE 2012 MEMBER LENGTH OF TERM TERM EXPIRES Regina Public Library Board Councillor Bryce 2 years Dec. 2013

#### NOTICE OF ENQUIRY

November 19, 2012

City Clerk City Hall Regina, Saskatchewan

Dear Madam:

Please be advised that I will lodge the following ENQUIRY at the meeting of City Council on Monday, November 19, 2012 and I request the response be forwarded to City Council:

Re: Winnipeg Street North – North of Co-Op Home Centre to 12<sup>th</sup> Avenue North

With the increased volume of traffic, overflow parking in the area, congestion and dust from gravel roads during summer season I am requesting the City Administration provide information on the following:

- 1. Options available for ensuring proper traffic flow and dust control;
- 2. Costs associated with widening the road from the Co-Op Home Centre to 12<sup>th</sup> Avenue North:
- 3. Costs associated with paving the gravel portion of Winnipeg Street North from 12<sup>th</sup> Avenue North to the City Limits; and
- 4. To what extent can the City work with the Kensington Greens developer and/or Rural Municipality to refurbish the northbound west service road running along Albert Street North from 12<sup>th</sup> Avenue North to City Limits.

Respectfully submitted,

Jerry Flegel Councillor, Ward 10

JF/as