

AT REGINA, SASKATCHEWAN, MONDAY, OCTOBER 28, 2019

AT A MEETING OF CITY COUNCIL

AT 5:30 PM

These are considered a draft rendering of the official minutes. Official minutes can be obtained through the Office of the City Clerk once approved.

Present: Mayor Michael Fougere, in the Chair
Councillor Lori Bresciani
Councillor Sharron Bryce
Councillor John Findura
Councillor Jerry Flegel
Councillor Bob Hawkins
Councillor Jason Mancinelli
Councillor Joel Murray
Councillor Mike O'Donnell
Councillor Andrew Stevens
Councillor Barbara Young

Also in Attendance: City Clerk, Jim Nicol
Deputy City Clerk, Amber Ackerman
City Manager, Chris Holden
City Solicitor, Byron Werry
Executive Director, Citizen Experience, Innovation & Performance, Louise Folk
Executive Director, Citizen Services, Kim Onrait
Executive Director, City Planning & Community Development, Diana Hawryluk
Executive Director, Financial Strategy & Sustainability, Barry Lacey
Director, Assessment & Taxation, Deborah Bryden
Director, Land and Real Estate Management, Shauna Bzdel
Director, Parks, Recreation & Cultural Services, Laurie Shalley
Senior City Planner, Chris Sale

PRESENTATIONS

Saskatchewan Professional Planners Institute Excellence in Planning Award

Mayor Michael Fougere presented the award to Diana Hawryluk, Executive Director, City Planning & Community Development for the Underutilized Land Study. The study looked at regulatory, environmental, social and economic barriers to private sector redevelopment of various types of underutilized sites in Regina.

2019 Municipal Heritage Award for Rehabilitation

Mayor Michael Fougere presented the award to Chris Brown of MMC International Architects Ltd. for the Cornwall Centre H&M Storefront project on 11th Avenue. This project involved renovations to the former CIBC building façade, on The Heritage Inventory since 1989.

RECOGNITION

Mayor Michael Fougere recognized Corey Doka, Barry Erickson, Laird Williamson, Kevin Manwaring, Brady McLeod, Dakota Vanhove, Kyle Gibson, Justin Paulo and other members of the team from the Forestry, Horticulture & Pest Branch. The team travelled to Winnipeg with specialized equipment to help with cleanup efforts after a pre-Thanksgiving snowstorm damaged transmission lines, towers and 10% to 15% of the city's trees. The crew worked from 8 a.m. to 8 p.m. and in one day alone cleaned up 13,000 tonnes of fallen or damaged trees. Mayor Fougere also recognized the coordinated efforts of several City departments and the Administration leaders in these areas who coordinated the response.

CONFIRMATION OF AGENDA

Councillor Sharron Bryce moved, seconded by Councillor Lori Bresciani, AND IT WAS RESOLVED, that the agenda for this meeting be approved, as submitted, after adding a brief from Dick and Maria Wellman regarding Tax Mitigation - Dewdney West Boundary Alteration as item DE19-150, and moving item CR19-95 Dewdney West Boundary Alteration - 2019 Property Tax Exemption Request to be considered immediately following item DE19-150, and that the delegations be heard in the order they are called forward by Mayor Fougere.

MINUTES APPROVAL

Councillor Bob Hawkins moved, seconded by Councillor John Findura, AND IT WAS RESOLVED, that the minutes for the meeting held on September 30, 2019 be adopted, as circulated.

DELEGATIONS, ADVERTISED AND PUBLIC NOTICE BYLAWS AND RELATED REPORTS

DE19-147 Waqar Ahsan: Proposed Religious Institution - 2 Sheppard Street

Pursuant to due notice the delegation was present.

The Mayor invited the delegation to come forward and be heard. Waqar Ahsan addressed Council. There were no questions of the delegation.

Pursuant to the provisions of Section 16(11)(c) of City Council's Procedure Bylaw No. 9004, this brief was tabled until after consideration of CR19-90, a report from Regina Planning Commission respecting the same subject.

CR19-90 Application for Contract Zoning (19-CZ-06) Proposed Religious Institution - 2 Sheppard Street

Recommendation

**RECOMMENDATION OF THE REGINA PLANNING COMMISSION
– OCTOBER 9, 2019**

1. That the application to amend *Regina Zoning Bylaw No. 9250* to rezone 2 Sheppard Street, being Lot 23-Blk/Par 25-Plan No. 62R19206 Ext 0 from R1-Residential Detached Zone to C – Contract be approved and that the contract zone agreement between the City of Regina and the applicant/owner of the subject properties be executed.
2. That further to recommendation 1, the proposed contract zone agreement shall include the following terms:
 - a. The development shall generally conform to the attached plans labelled Appendix A-3, prepared by P3A Architecture, and dated May 30, 2019;
 - b. The development shall accommodate a maximum of 25 persons at one time;
 - c. Any zoning related detail not specifically addressed in the contract zone agreement shall be subject to applicable provisions of the Zoning Bylaw;
 - d. The agreement shall be registered in the City’s interest at the applicant’s cost pursuant to Section 69 of *The Planning and Development Act, 2007*;
3. That the City Solicitor be directed to prepare the necessary bylaws to authorize the respective to *Regina Zoning Bylaw No. 9250* amendment.

Councillor Barbara Young moved, seconded by Councillor Lori Bresciani, AND IT WAS RESOLVED, that the recommendation of Regina Planning Commission contained in the report be concurred in.

CR19-91 Discretionary Use Application (19-DU-09) Proposed Addition to Existing Child Day Care Centre in Contract Zone, 4401 Dewdney Avenue

Recommendation

**RECOMMENDATION OF THE REGINA PLANNING COMMISSION
– OCTOBER 9, 2019**

1. That the City Solicitor be directed to prepare the necessary bylaws to discharge the existing contract zone agreement (Bylaw No. 2011-17) in

Regina Zoning Bylaw No. 9250 for 4401 Dewdney Avenue, being Lots 7 and 8, Block 1, Plan No. I5211, CPR Annex subdivision.

2. That the discretionary use application for a proposed addition to an existing Child Day Care Centre located at 4401 Dewdney Avenue, being Lots 7 and 8, Block 1, Plan No. I5211, CPR Annex subdivision, be approved, and that a Development Permit be issued subject to the following conditions:
 - a) The development shall be consistent with the plans attached to this report as Appendix A-3.1, prepared by Gilchuk Design & Drafting and dated July 4, 2019; and
 - b) The development shall comply with all applicable standards and regulations in *Regina Zoning Bylaw No. 9250*.

Councillor Barbara Young moved, seconded by Councillor Mike O'Donnell, AND IT WAS RESOLVED, that the recommendation of Regina Planning Commission contained in the report be concurred in.

2019-52 THE REGINA ZONING AMENDMENT BYLAW, 2019 (No. 16)

2019-53 THE REGINA ZONING AMENDMENT BYLAW, 2019 (No. 17)

Councillor Andrew Stevens moved, seconded by Councillor Bob Hawkins, AND IT WAS RESOLVED, that Bylaws No. 2019-52 and 2019-53 be introduced and read a first time.

Bylaws were read a first time.

No letters of objection were received pursuant to the advertising with respect to Bylaws No. 2019-52 and 2019-53.

The Clerk called for anyone present who wished to address City Council respecting Bylaws No. 2019-52 and 2019-53 to indicate their desire.

No one indicated a desire to address Council.

Councillor Andrew Stevens, seconded by Councillor John Findura, AND IT WAS RESOLVED, that Bylaws No. 2019-52 and 2019-53 be introduced and read a second time. Bylaws were read a second time.

Councillor Andrew Stevens moved, seconded by Councillor Lori Bresciani, that City Council hereby consent to Bylaws No. 2019-52 and 2019-53 going to third and final reading at this meeting.

The motion was put and declared CARRIED UNANIMOUSLY.

Councillor Andrew Stevens moved, seconded by Councillor Jerry Flegel, AND IT WAS RESOLVED, that Bylaws No. 2019-52 and 2019-53 be read a third time. Bylaws were read a third and final time.

DELEGATIONS AND RELATED REPORTS AND MOTION

DE19-148 Judith Veresuk, Regina Downtown BID: Downtown Public Washrooms

The delegation gave notice that she would not be present.

Councillor Joel Murray moved, seconded by Councillor Bob Hawkins, AND IT WAS RESOLVED, that this communication be received and filed.

CR19-92 Downtown Public Washrooms

Recommendation

RECOMMENDATION OF THE COMMUNITY AND PROTECTIVE SERVICES COMMITTEE – OCTOBER 10, 2019

That funding of \$20,000 be requested through the 2020 budget process for a one-season pilot project to test stand-alone public washrooms in the downtown.

Councillor Andrew Stevens moved, seconded by Councillor Jerry Flegel, that the recommendation of the Community and Protective Services Committee contained in the report be concurred in.

Councillor Jerry Flegel moved, seconded by Councillor Lori Bresciani, that a bank of two to three porta-potties be tested for a one season pilot project in two different locations in the downtown area.

Mayor Michael Fougere stepped down to enter debate.

Councillor Mike O'Donnell assumed the Chair.

Mayor Michael Fougere returned to the Chair prior to the vote.

The motion was put and declared LOST.

The main motion was put and declared CARRIED.

DE19-149 Brandon Wright, Bike Regina: Cycling Safety

Pursuant to due notice the delegation was present.

The Mayor invited the delegation to come forward and be heard. Brandon Wright, representing Bike Regina, addressed Council and answered a number of questions.

Pursuant to the provisions of Section 16(11)(c) of City Council's Procedure Bylaw No. 9004, this brief was tabled until after consideration of MN19-19, a motion made by Councillor Joel Murray respecting the same subject.

MN19-19 Councillor Joel Murray: Cycling Safety

Councillor Joel Murray moved, seconded by Councillor Andrew Stevens, that:

- 1. When passing a cyclist over 50 km/h a distance of 1.5 meters must be maintained;**
- 2. When passing a cyclist under 50 km/h a distance of 1 meter must be maintained;**
- 3. A fine structure be designed, implemented and enforced;**
- 4. A bylaw be put before Council during Q1 of 2020; and**
- 5. A public education program be created.**

Councillor Bob Hawkins moved, in amendment, seconded by Councillor Sharron Bryce, that Regina cyclists be required to wear protective helmets while cycling.

The motion was put and declared LOST.

Councillor Lori Bresciani moved, seconded by Councillor Jerry Flegel, AND IT WAS RESOLVED, that this matter be referred to Administration for a report to the Community and Protective Services Committee in Q1 of 2020 with additional information that includes options, implications, protective gear such as helmets etc., and consultation with other municipalities related to implementing a fine structure and enforcement bylaw respecting cycling safety.

DE19-150 Dick and Maria Wellman - Tax Mitigation -- Dewdney West Boundary Alteration

Pursuant to due notice the delegation was present.

The Mayor invited the delegation to come forward and be heard. Dick Wellman addressed Council and answered a number of questions.

Pursuant to the provisions of Section 16(11)(c) of City Council's Procedure Bylaw No. 9004, this brief was tabled until after consideration of CR19-95, a report from the Finance and Administration Committee respecting the same subject.

CR19-95 Dewdney West Boundary Alteration - 2019 Property Tax Exemption Request

Recommendation

RECOMMENDATION OF THE FINANCE AND ADMINISTRATION COMMITTEE - OCTOBER 8, 2019

1. That the property tax mitigation tools as outlined in Option 2 in this report be approved.

2. That the properties set out in Appendix D Part A be exempted from property taxes in accordance with the percentages outlined in Appendix D Part A and as described in Option 2 of this report.
3. That the City Solicitor be instructed to prepare the necessary bylaw to amend *Bylaw No. 2019-8 The Properties Exempt from Taxation as a Result of the 2013 Municipal Boundary Alteration Bylaw, 2019* to provide for the additional tax exemptions described in recommendation 2.

Councillor Sharron Bryce moved, seconded by Councillor Bob Hawkins, that the recommendation of the Finance and Administration Committee contained in the report be concurred in.

(Councillor Bresciani requested a recorded vote.)

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|------------------------------------|------------|
| Councillor Sharron Bryce | Yes |
| Councillor Barbara Young | Yes |
| Councillor Jerry Flegel | No |
| Councillor Lori Bresciani | No |
| Councillor John Findura | No |
| Councillor Bob Hawkins | Yes |
| Councillor Mike O'Donnell | Yes |
| Councillor Jason Mancinelli | Yes |
| Councillor Joel Murray | Yes |
| Councillor Andrew Stevens | No |
| Mayor Michael Fougere | No |

The motion was put and declared CARRIED.

COMMITTEE REPORTS

EXECUTIVE COMMITTEE

CR19-93 Executive Committee: Solar Project - Dream Request

Recommendation

RECOMMENDATION OF THE EXECUTIVE COMMITTEE - OCTOBER 16, 2019

1. That notwithstanding section 4.8 of the *Administration and Calculation Servicing Agreement Fees and Development Levy Policy*, the request that the Solar Project development described in this report be exempt from the payment of the transportation, parks and recreation and administration portions of the Servicing Agreement Fees (SAFs) at the time of subdivision be approved including such exemption on the following conditions:

- (a) The 10MW Solar Project is awarded by SaskPower to Company A on the land owned by Dream Asset Management Corporation (Dream) as described in this report;
 - (b) An application for subdivision with respect to the lands to be used for the Solar Project is submitted to the City, and such application complies with all applicable requirements and development standards other than the payment of SAFs;
 - (c) At the time of any subsequent application for new development on the lands used for the Solar Project, the land owner shall pay SAFs and or development levies (as the case may be) equal to those portions exempted at the rates in effect at the time of the subsequent development, not the rates in effect at the time of subdivision; and
 - (d) The City shall register an interest against the title(s) of the subject lands in the ISC Land Registry at the time of subdivision identifying the outstanding payment owing to the City and the obligation of the landowner to make payment to the City prior to obtaining any future development permit or certificate of approval.
2. That conditional support be provided for a property tax exemption as described in Option 2 in this report for five years to Dream Asset Management Corporation for the portion of the land located at 4800 E Dewdney Ave, tax account number 10268981, as described on the assessment roll as Plan: 101396853 Block: B; NE 26-17-19-2 required for the proposed solar project.
3. That the Executive Director, Community Planning and Development be delegated authority to finalize the terms of a servicing agreement as outlined in this report.
4. That the specific tax exemption as described in Option 2 in this report come forward to a future Executive Committee and Council meeting for approval once the following conditions are met:
 - (a) The 10MW Solar Project is awarded by SaskPower to Company A on a portion of the land owned by Dream Asset Management Corporation (Dream) as described in this report; and
 - (b) That the construction of the of the solar project as awarded to Company A by SaskPower is complete on the land owned by Dream and as described in this report.
5. That City Council request Economic Development Regina (EDR) to work with City Administration to begin steps to develop a policy that would provide guidelines for future requests for economic development support within the City of Regina.

Councillor Andrew Stevens moved, seconded by Councillor Jason Mancinelli, that the recommendation of Executive Committee contained in the report be concurred in.

Mayor Michael Fougere stepped down to enter debate.

Councillor Mike O'Donnell assumed the Chair.

Mayor Michael Fougere returned to the Chair prior to the vote.

The motion was put and declared CARRIED.

RECESS

Pursuant to the provisions of Section 33 (2.1) of City Council's Procedure Bylaw No. 9004, Mayor Fougere called for a 15 minute recess.

Council recessed at 7:49 p.m.

Council reconvened at 8:05 p.m. in the absence of Councillor Bresciani.

FINANCE AND ADMINISTRATION COMMITTEE

CR19-94 Application for Title – 2019 Liens

Recommendation

RECOMMENDATION OF THE FINANCE AND ADMINISTRATION COMMITTEE

- OCTOBER 8, 2019

1. That the Manager, Property Tax and Utility Billing be authorized to serve six-month notices on all parcels of land included in the list of lands marked as Appendix A.
2. That the Manager, Property Tax and Utility Billing be authorized to proceed with the next steps in tax enforcement on the expiry of the six-month notices.

Councillor Sharron Bryce moved, seconded by Councillor Barbara Young, that the recommendation of the Finance and Administration Committee contained in the report be concurred in.

(Councillor Bresciani returned to the meeting.)

The motion was put and declared CARRIED.

MOTIONS

MN19-16 Mayor and City Council: Recreation Infrastructure Program

Councillor Bob Hawkins moved, seconded by Councillor Barbara Young, that:

- 1. Regina City Council approve a Recreation Infrastructure Program with the goal of renewing, replacing and/or developing new recreational infrastructure;**
- 2. The Recreational Infrastructure Program be modeled on the recently concluded Residential Road Renewal Program;**
- 3. The Program be funded by dedicating 0.5% (one-half of one percent) mill rate increase in each year for five years between 2020 to 2024; and**
- 4. Administration bring forward from time to time, and in a timely fashion as funds from the program become available, plans for recreational infrastructure redevelopment based on the current Recreation Master Plan, and other relevant considerations, for consideration by Regina City Council.**

Mayor Michael Fougere stepped down to enter debate.

Councillor Mike O'Donnell assumed the Chair.

Mayor Michael Fougere returned to the Chair prior to the vote.

The motion was put and declared CARRIED.

MN19-17 Councillor Jerry Flegel: Old Mosaic Stadium Site (Taylor Field)

Councillor Jerry Flegel moved, seconded by Councillor Lori Bresciani, that Administration bring forward a report to Public Works and Infrastructure by the end of Q2 of 2020 that includes the following information:

- 1. The detailed cost, options, implications, construction timeline and potential revenue that could be generated for restoring the old mosaic stadium site into an interim parking lot; and**
- 2. The statistical details outlining the projected impact that the interim parking lot may have on ridership to the transit shuttle service for major events that the service currently supports.**

The motion was put and declared LOST.

MN19-18 Councillor Bob Hawkins, Councillor Andrew Stevens and Councillor Jason Mancinelli: Single Use Plastic Shopping Bags

Councillor Bob Hawkins moved, seconded by Councillor Andrew Stevens that Administration bring forward a bylaw and associated report for consideration in Q1 of 2020 that includes the following:

1. Regulations:

- that bans the use of single-use plastic shopping bags for the purpose of carrying out purchases from commercial establishments, including take-out and delivery of food, within the City;
- contains exemptions for transporting such items as bulk, perishable, and frozen goods, etc.;
- includes enforcement mechanisms such as fines for dealing with infractions;

2. Public engagement and consultation whereby:

- the public and interested stakeholders are consulted on the content of the bylaw;
- consideration is given to best practices adopted in other jurisdictions where similar bans have been introduced;
- pending adoption of the bylaw, a public education campaign is undertaken prior to the bylaw coming into force; and

3. That the bylaw come into effect no later than January 1, 2021.

Councillor Bob Hawkins moved, seconded by Councillor Jason Mancinelli, AND IT WAS RESOLVED, that this matter be referred to Administration to include in its report in Q1 of 2020 regarding the environmental impact for Regina of single use plastics, related to MN 19-6 Report on Restricting the Use of Single-Use Plastics, as considered at the May 27, 2019 City Council meeting.

NOTICE OF MOTIONS

MN19-20 Councillor Lori Bresciani and Councillor Andrew Stevens: Increasing Civilian Members on the Board of Police Commissioners

Councillor Lori Bresciani and Councillor Andrew Stevens gave written notice that at the November 25, 2019 meeting of City Council they intend to make the following recommendation:

That Administration prepare a report for Executive Committee in Q1 of 2020 on the following:

- 1. The process for expanding the membership on the Board of Police Commissioners by two citizen members, resulting in a total membership of seven;**
- 2. A comparison with other major Western Canadian cities respecting:**
 - a. the ratio of citizen members to elected members on Boards of Police Commissioners; and**

- b. of criteria that aligns with City Council's Policy Statement respecting Strengthening Eligibility and Diversity Requirements which represents our community.**

MN19-21 Councillors Andrew Stevens, Bob Hawkins, Lori Bresciani, John Findura, Jason Mancinelli and Jerry Flegel: Community Safety and Wellbeing

Councillor Andrew Stevens, Councillor Bob Hawkins, Councillor Lori Bresciani, Councillor John Findura, Councillor Jason Mancinelli and Councillor Jerry Flegel gave written notice that at the November 25, 2019 meeting of City Council they intend to make the following recommendation:

That Administration return to the Priorities and Planning Committee in Q4 of 2020 with a Community Safety and Wellbeing Report, which:

- 1. Identifies the roles and responsibilities of all three levels of government;**
- 2. Identifies ways in which the City of Regina can take a leadership role in making communities safer;**
- 3. Identifies the role of harm reduction, anti-gang, anti-poverty, employment and other strategies in addressing the underlying causes of crime in our communities;**
- 4. Explores opportunities to partner with policing, crime, and harm reduction experts, community-based organizations, and community associations;**
- 5. Identifies the value of, and potential terms of reference for a Community Safety and Wellbeing Advisory Committee;**
- 6. Includes a framework for information sharing and collaboration between community groups and associations, the Regina Police Service, and the City of Regina; and**
- 7. Identifies potential short and long-term action items.**

BYLAWS AND RELATED REPORTS

- 2019-7 BYLAW TO DESIGNATE THE COOK RESIDENCE AT 3160 ALBERT STREET AS MUNICIPAL HERITAGE PROPERTY
- 2019-54 THE PROPERTIES EXEMPT FROM TAXATION AS A RESULT OF THE 2013 MUNICIPAL BOUNDARY ALTERATION AMENDMENT BYLAW, 2019
-

Councillor Andrew Stevens moved, seconded by Councillor Sharron Bryce, AND IT WAS RESOLVED, that Bylaws No. 2019-7 and 2019-54 be introduced and read a first time.

Bylaws were read a first time.

Councillor Andrew Stevens, seconded by Councillor Barbara Young, AND IT WAS RESOLVED, that Bylaws No. 2019-7 and 2019-54 be introduced and read a second time. Bylaws were read a second time.

Councillor Andrew Stevens moved, seconded by Councillor Mike O'Donnell, that City Council hereby consent to Bylaws No. 2019-7 and 2019-54 going to third and final reading at this meeting.

The motion was put and declared CARRIED UNANIMOUSLY.

Councillor Andrew Stevens moved, seconded by Councillor Joel Murray, AND IT WAS RESOLVED, that Bylaws No. 2019-7 and 2019-54 be read a third time. Bylaws were read a third and final time.

ADJOURNMENT

Councillor Sharron Bryce moved, seconded by Councillor Joel Murray, AND IT WAS RESOLVED, that the meeting adjourn.

The meeting adjourned at 9:08 p.m.

Chairperson

Secretary